# History of Competition policy on Telecommunications

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### Recent revision of Telecommunication Business Law

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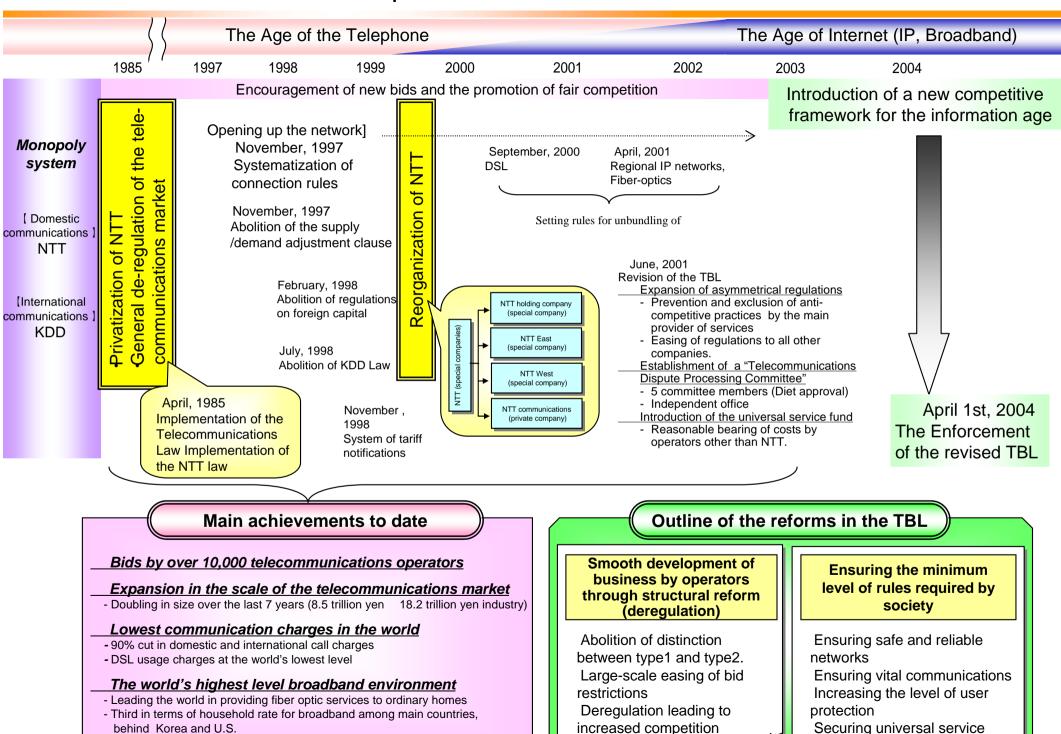
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# Transition in Pro-competitive Policies in the Telecommunications Industry

#### The Promotion of Pro-Competitive Policies in the Telecommunications Field



#### **Pro-competitive Policies in the Telecommunications Industry (~1998)**

Monopoly of domestic communications: DenDen Kousya, international communications: KDD



Telecommunications Business Law – enacted NTT Law (1985)

 Overall deregulation of the telecommunications industry/privatization of DenDen Kousya

#### **Policy objectives**

Promotion of new bids

#### **Concrete policies**

1992 1993 1994 1995 1996 1997 1998 . . .

Promotion of de-regulatory policies

[Market entries/withdrawals]

- Partial abolition of regulations on foreign capital (1994)

- Abolition of items concerning adjustment for supply and demand (1997)
  - Overall abolition of regulations on foreign capital (1998)

[Tariffs, services]

- Partial approval for tariffs  $\rightarrow$  notification (1995)
  - Approval for tariffs
  - → notification (1998)
  - Price-capping system (1998)

[Network]

- Flexibility in the work entrustment system (1996)
- Introduction of the IRU system (1995)
  - Enabling installation of line equipment by type 2 carriers(1998)

Establishment of rules for fair competition

Dispersion of NTT mobile companies/complete privatization (1992)
(Decision made on aims for NTT reorganization) (1996)

System for connection rules (1997)

 Establishment of a system for designated telecommunications facilities **Main benefits** 

Overall increase in companies entering the market



Realization of large-scale price reduction for fixed telephone charges

Increase in mobile telephone users

#### Pro-competitive Policies in the Telecommunications Industry (1999~2002)

#### **Policy objectives**

1999 2000 2001 2002 . . .

Promotion of rules for fair competition

#### Establish the reorganization of NTT (1999)

• Division of long-distance and international communication companies

**Concrete policies** 

• Division of East and West regional companies

#### Establishing rules for unbundling and collocation

- ADSL (2000)
  - Regional IP networks and fiber optics (2001) Increasing asymmetrical regulations (2001)
    - Prevention and prohibition of anti-competitive behavior by the dominant carrier
    - Establishment of connectivity rules in the mobile telecommunications field
    - Deregulation for lesser carrier (approval for connection agreements → notifications etc)

#### **Establishment of a "Telecommunications Business Dispute Settlement Commission"**

#### Other policies

- Establishment of the "My Line" system (2001)
- Connectivity (introduction of long-run incremental cost system)(2001)

Sophistication and diversification of services

services

Securing universal

Establishment of application and service by NTT (2001)

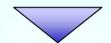
Efforts to promote the building of a flexible network among carriers (2001)

• Establishment of wholesale telecommunications service

Establishment of Universal Service fund (2001)

**Main benefits** 

Promotion of broadband services



Realization of an environment for the world's cheapest, fastest Internet environment

Propagation of the mobile Internet

#### Pro-competitive Policies in the Telecommunications Industry (2003~)

#### Policy objectives

Development of flexible and diversified services by operators

Establishment of rules to protect users

#### **Concrete policies**

2003 2004 · · · ·

#### Regulations on market entries/withdrawals (2003)

- Abolition of the distinction between type 1/type 2 carriers
- Entry approval → to registration/notification

#### Service regulations (2003)

- Abolition of regulations on tariffs/contractual terms
- Enable "comparative trading"

Mobile telephone number portability (future)

Duty to provide users with an explanation of services (2003)

**Duty to process complaints and inquiries (2003)** 

#### Main benefits and future issues

Continued move to broadband and IP base

Establishment of a mobile broadband environment Realization of reduced costs for mobile communications

Realization of an environment in which users can use services in a relaxed way

# the reforms in the Telecommunication Business Law

#### The Concept of Type 1 and Type2 carriers and the change of Market situation

market has significantly progressed

Type 2 Telecommunications Carriers Type 1 Telecommunications Carriers Carriers establishing circuit facilities by themselves Carriers borrowing circuit facilities from other carries As of "Large Telephone Company" "Value-added Service Provider" **1985** > Examples (as of March 1986) > Mainly providing value-added services such as data NTT, KDD, Japan-Telecom and others (7 companies) services to meet individual corporate needs > Mainly providing PSTN (Telephone) service Emergence of type 1 carriers Emergence of type 2 carriers providing services providing services Recent with very limited scale to large number of public users trends >CATV operators (301 companies) ➤ISP services ➤ Wireless LAN operators ➤ IP-Telephony Services ➤ CBD(Central Business District)access operators ► ADSL Services Competition in the same service

#### Outline of the Reforms in the Telecommunications Business Law

## Background and Objectives

A review of the overall structure of the Telecommunications Business Law has taken place in order to adapt to the dramatic changes from the "telephone age" to the "Internet age" and from the viewpoint of encouraging diverse business development among carriers.

## Content of the draft

Abolish the business distinction between <u>"type 1 telecommunications carriers" and "type 2 telecommunications carriers"</u> that exists in the current law and regulations based on whether infrastructure and equipment is installed, and carry out drastic reforms concerning regulations on market entry and provision of services.

Establish <u>rules to cope with the increasing user problems</u> related to telecommunications services. In terms of rules concerning <u>network safety and reliability</u>, <u>connectivity</u> between carriers and the securing of <u>vital communications</u>, it is <u>necessary to maintain the current basic structure and review</u> where necessary.

#### Type 1 telecommunications carriers

Provide services using equipment that they have installed.

(Examples) NTT East and West, NTT DoCoMo, KDDI, Japan Telecom etc.

Regulations on market entrants

Application of special rights for public works companies that are part of the permission system

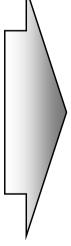
Regulations on contractual terms (provide services based on constant conditions)

#### Type 2 telecommunications carriers

Companies that provide services by borrowing equipment from other infrastructure providers.

#### (Example) Internet connection providers etc.

Registration/notification system for carriers entering the market No contractual terms regulations (free provision conditions on a per user basis)



#### Telecommunications Business

#### Operators providing telecommunications services

(it is possible to do so by providing one's own equipment or by borrowing the infrastructure equipment of another carrier)

#### [Point of System Reform]

Transition from regulations permitting entry to and withdrawal from the market to a registration system and notification system]

Introduction of a qualification system for special rights given to public works companies for the smooth construction of infrastructure.

Partial deregulation of service provision (partial abolition of regulations for contract terms)

Establishment of Rules to Protect Users (wide notification of withdrawals, explanation of service content, processing of complaints etc.)

#### Rules for Services 1. "Market Entry"

former Scheme Type 1 Carriers (installing circuit facilities)

Special Type 2 carriers

Carriers

Permission

Registration

Notification to the Minister

Revised Scheme

Carriers installing large-scale circuit facilities

Registration

Notification
to the Minister



Enabling all carriers to develop business swiftly, catching emerging business chance and meeting users' needs in a timely manner.

#### Rules for Services 2. "Suspension and discontinuation of business"

## Former Scheme

**Type 1 Carriers** 

**Type 2 Carriers** 

#### Permission

Ex-post Notification to the Minister

Ensure users to be notified and to enable to switch to other carriers smoothly

Protection of user interests

No rules for user protection

## Revised Scheme

#### **All Carriers**

Notification to Users + Ex-post Notification to the Minister

Result

Establishment of rules for user protection at suspension and discontinuation of business for all carriers

#### Rules for Services 3. "Charges and other terms and conditions"

## Former Scheme

Type 1 Carriers

Special Type 2 Carriers

General Type 2 Carriers

Tariff

Tariff

Uniform Charge

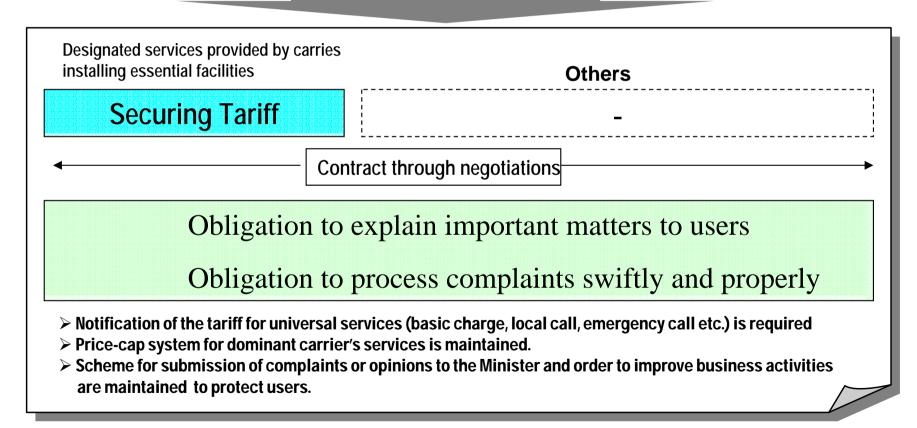
Uniform Charge

Uniform Charge

Contract through negotiations

Scheme for submission of complaints or opinions to the Minister and order to improve business activities.

## Revised Scheme





Promotion of variable services to meet user needs, and enhancement of user protection