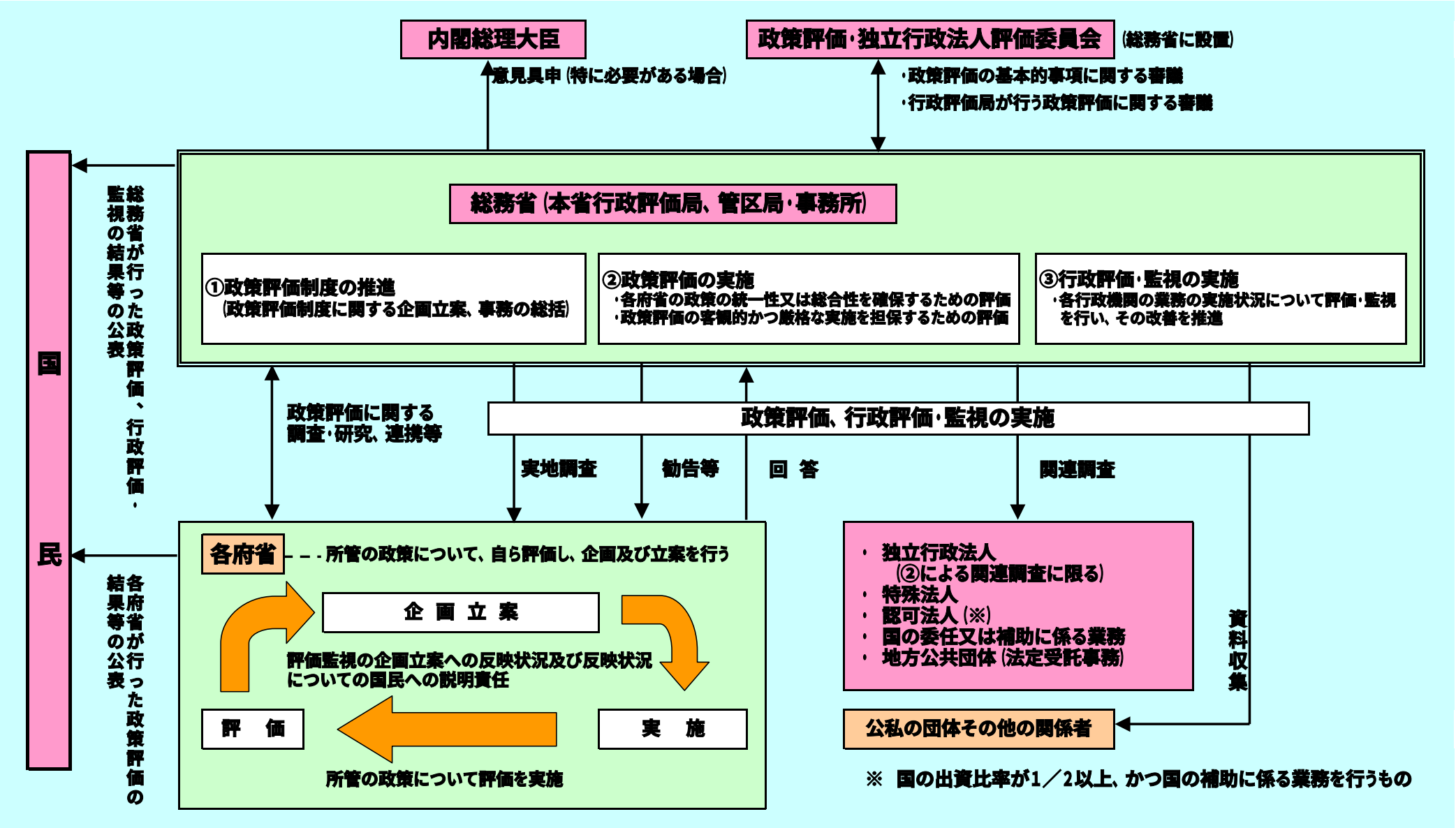政策評価、行政評価・監視の仕組み