## ETHICAL, LEGAL, AND SOCIAL IMPLICATIONS OF ARTIFICIAL INTELLIGENCE



Al's ELSI

## 1. Soft Law Centric and ELSI



On Jan. 16-17, 2019 @ MIT (Boston) / AIGO: <u>AI</u> expert <u>G</u>roup at <u>OECD</u>



- Human-centric AIJ
- Trustworthy AIJ

#### **AI** Principles / **AI** Guidelines:

Japan Took Initiative to Build Global Standards





 G20 Al Principles / Ministerial Meeting on Trade and Digital Economy



**Sept. 2018 to May 2019** 

- OECD AI Principles / Council Recommendation on AI (May 2019)
- AIGO Sep. 2018 to Feb. 2019



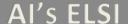
#### Cabinet Office Apr. 2018 to Mar. 2019

Council of Principles of Human-centric



#### MIC: Ministry of Internal Affairs & Communications Jan. 2016 to Present

- The Conference toward AI Network Society Oct. 2016 to Present
  - Conference on AI: Intelligent Machines, Smart Policies, Co-sponsored by MIC and OECD
  - · Forum toward AI Network Society (Int'l Symposium) in Tokyo, Sponsored by MIC.
  - Conference on Artificial Intelligence and US-Japan Alliance Engagement, Carnegie Endowment for Int'l Peace (Embassy of Japan in the U.S.A. and MIC)
     Task pologic Foresight Forum 2016 on AL OFCD
- Technology Foresight Forum 2016 on AI, OECD
  - G7 ICT Ministers' Meeting in Takamatsu, Kagawa
  - Conference on Networking among Als <u>Jan. to June 2016</u>



## Japan Contributed to the Global Standards

と「経済協力開発機構(OE

ポィント

夕握る米中がA︎

日本経済新聞」2019年2月20日朝刊

中央大学教授 的な人事評価を下す恐れがあ るなどと指摘されている。 勢の失業者を生むとか、 AIが社会から信頼され受

させないための試みとして、 フト・ロー」と呼ばれる諸原 日本の行政府関係者らは16年 ごろから世界に先駆けて「V **極少化させつつも開発を萎縮** 登されるように、 作りの議論を始めた。ソフ 負の側面を

これがOECDの目にと手 のたム

AFA規制を考える ⑪

## A I 利活用で独走許すな

は、休み時間ごとに欧州の関 の須藤修教授と筆者の席に

フランスの参加者は「自国

3回)」が開催された。日本

透明性などの問題が明らかに

る機会は、めったに見られな 作りの場で日本が主導権をと世界標準や国際的なルール

いまなぜAIの諸原

AIは経済発展の鍵となる

自由な情報流通

を築きたい」と話した。20 加者は「日本とぜひ協力関係

8年11月にパリのOECD

か」と言い、ポーランドの参 催するので声を掛けてもよい でAIに関する国際会議を開

緩やかな規範である。 有識者

が自発的な順守が期待される

を集めた政策立案会議で議論

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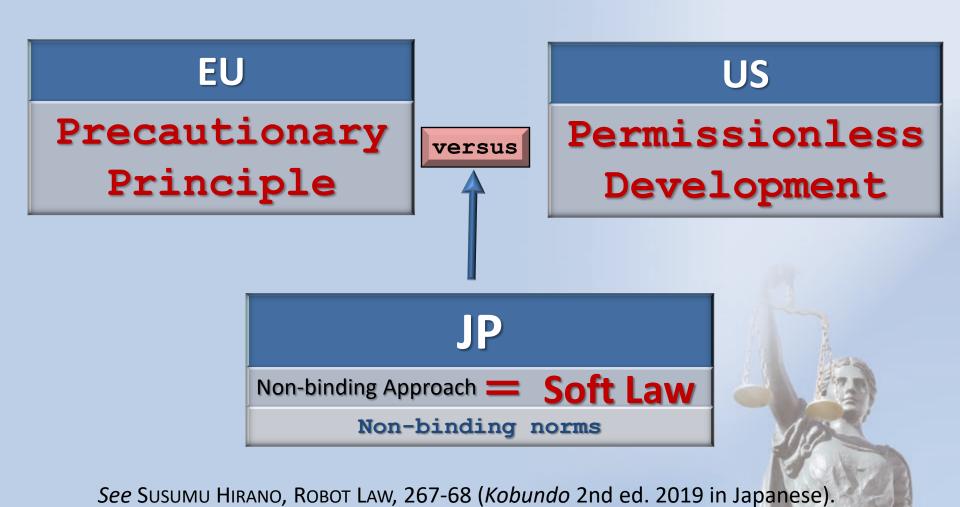
### OECD OECD AI専門家会合

〇 中央大学

Al expert Group at the OECD (AIGO: エイゴ/エイ・アイ・ゴー)



## Japan's Contribution toward Global Standards



## Features of AI Principles and Guidelines

#### Soft Law

- Non-regulatory and non-binding approach
- xxx Principles and xxx Guidelines
- Multi-Stakeholders' Participation
  - Acedemia, Corporations, and Consumer Organizations
- Efforts by Japanese Gov't to Contribute to Build Global Standards (Japan → G7 / OECD → G20)
  - Governmental organizations such as Cabinet Office and MIC collaborated to contribute to OECD, G7, and G20.

## "soft law

人 工 知 能 34 巻 2 号 (2019 年 3 月)

特 集 「道徳判断の自動化をめぐる問題:規範の選択と協力の進化」

#### ロボット法と倫理

Robot Law and Ethics

中央大学総合政策学部 Faculty of Policy Studies, Chuo U mail HRT. 等連終先入れてくだ:

Keywords: soft law, cyberlaw, the law of the he

#### 1. はじめに

この度は,昨年上梓した著者の書籍にて紹介し ボット法〉についての寄稿をご依頼いただき、 すなわちロボット法とし 間定法ではない。 さら 法以外の判例法や慣習法でもない。ロボット法 ところ、ロボットに関する法律学研究教育分野( いう\*2

して5章では、ロボット法の対象であるロボッ について説明する.

#### 2. 〈法〉と〈倫理〉 ■関係

AI 開発関係者におかれては、〈AI の倫理〉や〈 というトピックへの関が非常に高まっている、 は聞いている。そこでまず、法律学の世界にて ている倫理と法の違いIPDいて、以下で説明して

- \*2 以下, 2章参照,
- \*3 なお, 筆者は OECD (経済協) の構成員, 内閣府「人間中心の AI 社会原則検討会議」 総務省「AI ネットワーク社会推進会議」の幹事および および同省「AIネットワーク化検討会議」の座長代野 いる、または務めていたけれども、本稿中の意見の普 段の明示がない限り筆者の個人的見解である。

ロボット法と倫理



晴らしたいと述べて、次のように述べている\*5.

悪人 [a bad man] も善人と同様に、公権力の厄介 になりたくない事実は明白です. そこにこそ, 倫理 と法律との間の重要な実際的違いがあるのです。悪 人ではない人々が信じて従っている倫理規範であっ ても、悪人は尊重しません。しかし倫理を無視する るルール・規範として不十分であ 悪人であっても 全銭の支払や 牢屋に投獄される

つまり倫理規範は悪人を縛る効果を有さないけれど も、法律にはそのような効果があるという点こそが、法 律と倫理との重要な違いである、とホームズは指摘して

このホームズの指摘を、AIの開発やAIを用いた事業 活動に当てはめてみれば、倫理規範だけでは悪人の行動 を規制できないということになる、善人ならば倫理規範 が行動を規制できるけれども、悪人の行動――それは多 🧲 くの場合、社会の多くの人々が許容できないほどに悪影 爨のある行動――を規制する効果の右無が 倫理と法律 理解したうえで、AIの規律を考える必要があろう.

上のホームズの指摘は、〈法と経済学〉と呼ばれる学 問分野の知見を用いて分析すれば, 以下のように整理す ることができる。 すなわち、人々の行動を望ましい方向 に導くためには、経済的なインセンティブ (誘因) を用 いればよい\*6. 望ましくない行動をした場合には罰や金

スレトは そのようか損失を回避: ない行動を控えて、逆に望ましい? 効果を有しているのだ。と、

このような主張は近年のAI・L 献にも見受けることができる。例 the law」(倫理的機械, または)

というエッセイ論考は\*8, 倫理よ による、望ましい行動へのイン ると説いている. さらに、上のエ 載した「Wired」誌の記事「Lawye solve the robocar 'Trolley proble く法律家こそがロボット・カーの 決する)も\*9、同様な指摘をしてい

#### 2·2 揺籃期の AI には緩やかな規( から始めるべき

上述したように、倫理の効果は、

- \*6 例えば、Cento Veljanovski: Econon 22-24. Cambridge Univ. Press (2007)
- n 212 由中大学出版部 (2006) を参 \*8 Bryan Casey: Essay, amoral mach can learn to stop worrying and love t L. Rev., p. 1347 (2017).
- \*9 Aarian Marshall: Lawyers, not robocar 'trolley problem', Wired, M.

10「ソフトロー」(soft law) とは、推 逆に拘束力のある規範を「hard law」 例えば、Richard L. Williamson: Is in

to arms control?: Hard law, soft law lateral arms control: Some compliance hypoti Int'll., pp. 59,62-63 (2003) では、以下のように指摘している。 Hard law norms contained in treaties, which are binding international law, nonbinding instruments commonly

referred to as "soft law",.....
.....As the terms is commonly used, soft law consists of instruments that are not binding but are nevertheless declaratory of aspirational norms of international

▶ 10「ソフトロー」(soft law)とは、拘束力のない規範を意味し、 逆に拘束力のある規範を「hard law」という.

例えば、Richard L. Williamson: Is international law relevant to arms control?: Hard law, soft law, and non-law in multilateral arms control: Some compliance hypotheses, 4 Chi. J. *Int'l l.*, pp. 59, 62-63 (2003) では、以下のように指摘している.

"Hard law" norms contained in treaties, which are binding international law, nonbinding instruments commonly referred to as "soft law",.....

·····As the terms is commonly used, soft law consists of instruments that are not binding but are nevertheless declaratory of aspirational norms of international behavior.

Documents creating soft law include instruments subordinate to a treaty that are not per se binding but that support the purposes of the treaty regime; ..... and finally, understandings that in an earlier era were called "gentlemen's agreements" —treaty-like instruments understood by the parties not to create legal obligations.

Susumu Hirano, Robot Law and Eathics, 34

Documents creating soft law include instruments subordinate to a treaty that are not per se binding but that support the purposes of the treaty regime; ...... and JOURNAL OF THE JAPANESE SOCIETY FOR ARTIFICIAL finally, understandings that in an earlier era were called "gentlemen's agreements" —treaty-like instruments INTELLIGENCE 188, 189 (2019)(in Japanese). \*5 Oliver Wendell Holmes: The path of the law, 10 Harv. L Rev., pp. 457-458 (1897) (本文中引用は著者訳).

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## STEM & ELSI



## STEM

Science,
Technology,
Engineering, and
Mathematics

## ELSI

Ethical,
Legal, and
Social
Implications

Socially Acceptable Al

# However, some business people allege that . . .

- Artificial General Intelligence (AGI) should not be subject to soft-law principles or guidelines much less hard law.
- This is because AGI is only a hypothesis and too difficult to be realized as of now.

See, e.g., Preferred Network (Hiroshi MARUYAMA & Yusuke DOI), Opinion on "The Council for Social Principles of Human-centric AI," May 7, 2018,

https://www8.cao.go.jp/cstp/tyousakai/humanai/1kai/sanko2.pdf (last visited Jan. 30, 2021)(in Japanese); and *Keidanren* (Japan Business Federation), AI Utilization Strategy: Toward Realization of AI-Ready Society, Feb. 19, 2019, at 4 <a href="https://www.keidanren.or.jp/policy/2019/013\_honbun.pdf">https://www.keidanren.or.jp/policy/2019/013\_honbun.pdf</a> (last visited Jan. 30, 2021)(in Japanese).

### But a leading legal scholar argues that . . .

[T]he inability to predict future outcomes does not imply that scientific advances always should go unchecked. Scientists conducting research and creating technology may not be as aware . . . of the potential problems posed by their discoveries. Richard Posner has noted that "[s]cientists want to advance scientific knowledge rather than to protect society from science; the policy maker's ordering of values is the reverse. Not that scientists are indifferent to public safety; but it is not their business and sometimes it is in competition with their business."[] In short, scientists want what is best for science, not necessarily what is best for society. Consequently, Posner encourages lawyers and lawmakers to think in terms of prevention.[]

Jessica L. Roberts, *Preempting Discrimination: Lessons from the Genetic Information Nondiscrimination Act*, 63 VAND. L. REV. 439, 481-82 (2010)(emphasis added)(citing RICHARD A. POSNER, CATASTROPHE: RISK AND RESPONSE 99 (2004)).

## Conflict of the First Priorities

versus

#### **Scientists**

S-T-E-M

1st Priority of Value:

<u>Advancement of</u>

<u>Scientific Knowledge</u>

#### **Policymakers**

E·L·S·I

1st Priority of Value: Public safety

#### **Conflict of Priorities**

The advancement of scientific knowledge and public safety sometimes conflict each other when scientists and policymakers consider the implications of artificial general intelligence (AGI) or artificial super-intelligence (ASI).

# l concur with Richard Posner because . . .

A T-shirt owned by S. HIRANO who bought it in Orland, Florida.

## I'MALAWYER

## 2. "E" for ELSI -+\*\*\*

### Importance of Humanities, Social Science, and Interdisciplinary Approaches





## Unfortunately, som ness people 2 学際法学と「法と文学」「法と大衆文化」の指導 People should not discussion examples Artificial General (AGI), strong AI, Singulari as novels or films, especia and especially Th This is because for Social Principles of Human-centric Keidanren (Japan Business Federation), AI Utilization Strategy: Toward Realization of AI-Ready Society, Feb. 19, 2019, at 4 en.or.jp/policy/2019/013\_honbun.pdf (last visited Jan. 30, 2021)(in Japanese)

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However, the Second Principle of The Social Principles of Human-centric AI, Council thereof, Cabinet Office of Japan (Mar. 29, 2019), says that . . .

(2) The Principle of Education/Literacy

In a society premised on AI, we do not desire to create disparities or divisions between people or create those who are socially disadvantaged. Therefore, policy makers and managers of businesses involved in AI must have an accurate understanding of AI, knowledge and ethics permitting appropriate use of AI in society. They should take into account the complexity of AI and appreciate the possibility that AI could be intentional misused. AI users should have a general understanding of AI and should acquire sufficient education to use it properly, given that AI platforms are much more complicated than already developed conventional tools. Regarding developers of AI, meanwhile, it is of course necessary for them to master the basics of AI technology. Additionally, from the viewpoint of developing AI that is useful to society, it is important for developers to learn business models for how AI can be used in society, as well as to master a wide range of liberal arts such as social sciences and ethics including normative consciousness. (emphasis added)

## And in legal studies, for example, novels and fictions deserve to be considered . . .



### (law and Literature)

RICHARD A. POSNER, LAW AND LITERATURE (3rd. ed. 2009).

The picture is the Japanese translation supervised by S. HIRANO.

And hypotheticals and fictional cases have been traditionally and for a long, long time used in legal education at law schools.

#### hypotheticals or hypo.

- → Stories have been used to deepen students' understanding on legal principles and to cultivate their abilities to "think like a lawyer" which is called "case studies" or "case method."
- In jurisdictions where a case-law approarch rather than statutory-law one is inherited:
  - Deductive reasoning through analysis of many cases (i.e., stories!) is very important.
  - This kind of legal training usually starts from a sentence like "Suppose . . . ," which
    means that law teachers use fictions.
  - Therefore, fictions are very important for lawyers.
  - This style of legal education is said to be invented in 1870(!) by Dean Christopher
     Columbus Langdell and used first in his contract course.(\*)

#### Socratic Method and Case Method>

 Even in popular culture, people can see examples of the case method along with Socratic method. For example, see Paper Chase (20th Century Fox 1973) and Scott Turow, One L (1977).

## Famous Three Laws of Robotics are also found in the fictional pieces written by Isaac Asimov, but . . .

- In the field of robot ethics, machine ethics, or robot law, the Three Laws of Robotics or pieces of Isaac Asimov such as "Runaround" or "Liar!" are very often cited. But they are all fictions!
- In the field of privacy law, Big Brother or GEORGE OWELL's 1984 (1949) is very often cited. But they are also fictions!!
- HAL 9000 is also cited often in various academic pieces including legal ones. But it is also a fiction in a film, 2001 Space Odyssey (Metro-Goldwyn-Mayer 1968)!!!
- Therefore, it is nonsense to disregard or look down fictions!!!!

#### **General principles**

- U. whereas Asimov's Laws<sup>(2)</sup> must be regarded as being directed at the designers, producers and operators of robots, including robots assigned with built-in autonomy and self-learning, since those laws cannot be converted into machine code;
- (2) (1) A robot may not injure a human being or, through inaction, allow a human being to come to harm. (2) A robot must obey the orders given it by human beings except where such orders would conflict with the First Law. (3) A robot must protect its own existence as long as such protection does not conflict with the First or Second Laws (See: LAsimov, Runaround, 1943) and (0) A robot may not harm humanity, or, by inaction, allow humanity to come to harm.

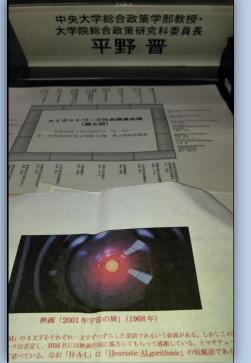
European Parliament, Civil Law Rules on Robotics, 2015/2103 (INL), Jan. 12, 2017, <a href="https://www.europarl.europa.eu/doceo/document/A-8-2017-0005\_EN.html?redirect">https://www.europarl.europa.eu/doceo/document/A-8-2017-0005\_EN.html?redirect</a> (last visited Dec. 12, 2020.

## 2001 Space Odyssey or HAL 9000 is definitely a fiction, but ...

### HAL'S LEGACY:

2001'S COMPUTER AS DREAM AND REALITY

(David G. Stork ed. MIT Press 1997)



https://mitpress.mit.edu/books/hals-legacy (last visited Dec. 22, 2020)

Picture: Author's nameplate @ the Conference toward AI Network Society in *Kasumigaseki*, Tokyo on July 25, 2017.

## GODZILLA was not just a monster film, but it conveyed an important message which was . . .

- Godzilla (Tōhō 1954)
- It was the time when Japan's people hesitated to say openly what they really thought which was against the U.S. such as Hiroshima and Nagasaki . . . .
- Thus, the film-maker conveyed a message, through Godzilla, which was against nuclear bombs or nuclear experiments.
- And Discovery Channel said that the message reached American people who felt in their inner hearts sorry for having dropped the bombs. (\*)

<sup>(\*)</sup> Source: Episode 3, Monsters, James Cameron's Story of Science Fiction, aired at 23:00-24:00 on Dec. 11, 2020 in Japan.

# From Godzilla to Dr. Strangelove, Terminator, and Nausicaä: a long tradition of message against nuclear weapons or nuclear war

- Godzilla (Tōhō 1954), supra.
- Dr. Strangelove or: How I Learned to Stop Worrying and Love the Bomb (Columbia Pictures 1964).
- The Terminator (Orion Pictures 1984).
  - See, especially, Terminator 3: Rise of the Machines (Warner Bros. Pictures 2003).
- Nausicaä of the Valley of the Wind (Tōei Company 1984) (The "Seven Days of Fire" and the "Giant Warrior" seem to be metaphors of nuclear war/weapons.)

#### 「ロボット法と学際法学: 〈物語〉が伝達する不都合なメッセージ」

(Robot Law and Storytelling)

in『情報通信学会誌』35巻4号109頁, 109頁 (2018).

JSICR [The Japan Society of Information and Communication Research] Journal, Vol. 35, No. 4, at 109 (2018).

#### 平野 晋

Susumu HIRANO

中央大学総合政策学部教授同大学院総合政策研究科委員長



### 平野「ロボット法と学際法学」supra, at 110頁.

#### 3 新技術の危険性を理解する際に有用な〈物語〉

ロボットやAIのように、急速に発達しながらも未だ その具体的な社会的影響が不明な新技術の将来を予 それがある。大衆はそのような、ヒトであるか否かも 不明な新生物に不安を抱くであろうし<sup>18</sup>、更に法律や 社会がその新生物に対して如何に対処すべきかも不

な映等事

• H. G. Wells, The Island of Dr. Moreau (1896!!)

• It was written when DNA was not discovered by human beings.

• But now it seems to warn us of the danger of gene manipulations.

• "[T]oday's science is creeping towards yesterday's science fiction." Haskell A. Holloman, Fourth Amendment Time Machines (And What They Might Say about Body Cameras), 18 U. Penn. J. Const. L. 933, 936 (2016).

が

(1

映画「ザ・フライ」や<sup>14</sup>、古典的SF小説でH.G.ウェルズ著の『モロー博士の島』のような物語が<sup>15</sup>、新技術の危険性の理解に於いて有用という分析を簡潔に紹介してみよう。その論者によれば<sup>16</sup>、SF作品のアプローチを参照することにより、法律学は新技術が将来実現された場合の諸問題に備えることが出来る<sup>17</sup>。例えばヒトと動物の遺伝子を組み合わせる研究開発は、上記三作品が警告したような新しい生物を生み出すお

以上の分析は、生物学的な新技術に対する物語の役割を論じているけれども、同じ分析はロボットやAIという新技術にも当てはまる、と筆者には思われる。例



た方

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ことが

David Caudill, Law-and-Literature, Literature-and-Science, and Enhancing the Discourse of Law/Science Relations, 27 J. LEGAL PROF. 1, 5 (2002/2003).

Scientists, too, need to "face up to the warning" in the persistent folklore of "Dr. Faustus, Dr. Frankenstein, Dr. Moreau, . . . , [and] Dr. Strangelove

In these images of our popular culture resides a legitimate public fear of the scientist's stripped-down depersonalized conception of knowledge-a fear that our scientists, well-intentioned and decent men and women all, will go on being titans who create monsters.[]

In contemporary literature and film, public fear of science, and the implied warning to scientists to be more careful and responsible with respect to both their false confidence and their actual capabilities, continues to be expressed.

### 平野「ロボット法と学際法学」supra, at 111頁.

えば新生物に対して社会や法が如何に対処すべきかも不明であるという分析は、将来、もし〈強いAI〉や感情や自我等々を持つロボットが創られた場合の問題にも当てはまる指摘であろう。

ところで前述の論者は、続けて概ね次のような分析 も示している<sup>22</sup>。すなわちSF作品は、その設定を現実 世界から距離を置くことによって、現実社会への批判 を行うことが出来る。同時に<u>SF作品は、現実世界の</u> <u>縣念や疑念や思想に基づくことによって、それら諸問</u> 題をより際立たせることに成る。SF作品は、新技術が 社会に課す新しい挑戦を検討する際の、議論の出発点 や論点を提示してくれる。SF作品は現実社会の投影 であり、かつ現実社会の解説でもある。現実社会に潜 在する諸問題を理解する手段として、仮想的な物語を 用いるのである。例えば映画「スピーシーズ」には、科 学者達の研究開発の「行き過ぎ―go too far – 」に対 して大衆が抱く懸念が表れている、と。

この分析は、映画「ブレードランナー」を題材に拙 書が紹介した分析や、ロボット兵器に対して抱く大衆 の懸念にも共通していよう。例えば拙書は「ブレード ランナー | が現実社会を土台にしながら未来の社会像 を描く社会学的な研究であるという学説を紹介した が23、その学説と上の指摘は共通している。更には、映 画「スピーシーズ」が科学者達による研究開発の行き 過ぎに対する大衆の懸念を表しているとの分析は、映 画 [ターミネーター | に登場するネットワーク型 AIの 「スカイネット |のような、研究開発の行き過ぎによっ て、人類が危機に瀕するかもしれないというシンギュ ラリティ/2045年問題への大衆の懸念を象徴してい るという分析にも繋がるのではあるまいか。

#### 後注)22

Mitchell Travis, *Making Space: Law and Science Fiction*, 23 L. & Lit. 241 (2011).

## 平野「ロボット法と学際法学」supra, at 111-12頁.

#### (1) 〈物語〉の問題

〈物語〉を用いる手法については、問題点も指摘されている。例えば党派的過ぎて情に訴える余りに客観性に欠けるような欠点を指摘する向きもあることは、真摯に受け止める必要があろう。以下は25、死刑反対論者に対する少し痛烈な批判であるが、高名な〈法と経済学〉研究者のポズナー判事による〈物語論者―ナラトロジスト―〉への批判である。

ナラトロジストは死刑を嫌う。死刑囚の痛みをナラティヴに語らせて、死刑執行を減らすべきと主張する。しかし、もし慈悲を求める主張の機会を被告人に与えるならば、あの世に逝った被害者にも正義を求める主張の機会を付与すべきではないか。あたかもハムレットの父親のように。

ご承知の通りデンマーク王子の父親は、亡霊となって 息子の前に現れて、犯人である弟(ハムレットの叔父)

への復讐を訴える。<u>死刑廃止論議に於いて、加害者の</u> 主張だけを情をもって表現するばかりではなく、被害 者にも同様な主張の機会を付与せねば不公平であろ うという、ポズナー判事からのナラトロジスト批判で ある。

#### 後注)25

25 RICHARD A. POSNER, LAW AND LITERATURE 348-49 (Revised and enlarged ed. 1998)(拙訳).



## 引用『映画で考える生命環境倫理学』1/2

仮想的状況と思考実験―あなたはどう考えるだろうか

いかにもありそうではあるが、現実に生じていないこと―SF映画は典型的にこうした世界を描いている。本書の論考の大多数がSF映画を題材にしているが、その理由には、SFが「思考実験」という倫理学に特有な方法に向いている、という事情がある。「思考実験」においては、「もし~だったら」という倫理学に特有な状況設定のもとで、その場合に、あなたはどう思うだろうか、どうすべきだろうか、などを考えるように求められる。

...。思考実験は、極端で非現実な状況を想定させることで、かえって、私たちがどういう風に物事を見ているのか、の直観を明らかにする。例えば、...。『わたしを離さないで』[KAZUO ISHIGURO, NEVER LET ME GO (2005)]を取り上げた第三章いおいても、思考実験の方法が活用されていた。そこでは、クローン人間たちが将来臓器提供するために寄宿制の施設で育てられているというSF的状況...で、クローン人間を、移植用臓器を得るための手段として利用し尽くして良いのか、が問われた。それによって、現実に私たちが面している臓器移植をめぐる道徳的問題をありありと考えるきっかけが、提供されたのである。

...。「もし~であれば」の「~」の部分自体を私たちに解釈させることにより、<u>SFは、私たちに</u>、今、あるいは今後、<u>何がシリアスな問題になりうるのかを示唆する。</u>あるいは、<u>何を今考えるべきなのか、あるいは何を今後考えていくべきなのか、そういう問い自体を強いる。</u>

吉川孝,他編著『映画で考える生命環境倫理学』\_\_頁(勁草社,2019年)(強調付加)

## 引用『映画で考える生命環境倫理学』2/2

典型的に、SFは「近未来」を描くものであり、また、その近未来は「科学技術」が実現する世界の相貌で、特に、現在の世界からの重大な(特に破壊的な)変化を通じてイメージされる。未来という未知の時空は、科学技術の行方という特定の観点から解釈されている。それゆえに、その一いかにもありあそうだが、まだ現実ではない一仮想的状況の設定自体には、私たちが、現在の世界をどのように捉えているのか、近い将来に世界は技術の力でどう変わっていくと予感しているのか、などが反映されている。

それゆえ、現在とはずいぶんと様子の違い未来の風景から、しかしその未来へと向かう現在を生きる私たちの世界や生活スタイルがはっきりと照らしだされることがある。第八章では、〈絶対戦争〉の後で汚染物質に肌をさらしながらなおも生きている(『風の谷のナウシカ』)という状況が現に想定されうる現在について、たとえば、... 核軍拡を進め、〈絶対戦争〉の可能性を現に含んでいる現代世界のあり方を問いただした。『アバター』を取り上げた第二章では、地球の資源開発会社が宇宙の島パンドラで展開する、... 戦闘行為、科学的研究などの描写に焦点をあてた。その描写のなかに、「原生自然」の保護についての現在の先進国の人々 ... の言説は無垢でも中立でもなく、現地住民に対する無関心や権威の行使といった道徳的に由々しい問題を含んでいることが示唆されていた。

同上(強調付加).

## 3. "L" in ELSI?!

~Enlarged Zone of Products Liability~

**Aspen Casebook Series** 

#### PRODUCTS LIABILITY

Problems and Process Seventh Edition

James A. Henderson, Jr. Frank B. Ingersoll Professor of Law Cornell Law School

Aaron D. Twerski Irwin and Jill Cohen Professor of Law Brooklyn Law School To Ausuma Hirano

An esteemed legal scholar

and a good friend

and Henderson

#### Report with Recommendations to the

Commission on a Civil Liability Regime for

**Artificial Intelligent** 

• European Parliament's resolution in Oct.

2020.

Document selected: A9-0178/2020

Texts tabled:

[A9-0178/2020]

Py 19/10/2020 - 15

Py 19/10/2020 - 15

CRE 19/10/2020 - 15

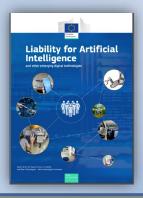
Strict liability applied to higherisk Al

operators

Reversal of the burden of proof for fault-

based liability

See also the Expert Group on Liability and New Technologies—New Technologies Formation (NTF), European Commission, Liability for Artificial Intelligence and Other Emerging Digital Technologies (2019), <a href="https://ec.europa.eu/transparency/regexpert/index.cfm?do=groupDetail.groupMeetingDoc&docid=36608">https://ec.europa.eu/transparency/regexpert/index.cfm?do=groupDetail.groupMeetingDoc&docid=36608</a> (last visited Feb. 3, 2021).





#### そして今、AIの発達とモノのネットワーク化によって、 人間の生活の全てが便利になろうとしている。 しかし...



#### 自動運転車が事故を 起こしたら 誰の責任なのか?

自動運転車が、搭載されたAIの開発者でさえ予見できないような行動をとって事故を起こした場合には、開発者の責任を立証することが難しくなり、誰が責任を負うべきかが不明になってしまう「責任の空白」が生じると指摘されています。



#### 労働者の仕事がな 報酬を得る手段 なくなったらどうな

AIの開発・普及が進めば単純事務労働が搭載ロボットの開発・普及が進めば肉体、 奪われるといわれています。そこで生まれの問題を、社会はどのように解決すべき 無条件でお金を与える「ベーシックイン で、人々が幸せになれるでしょうか。

#### 中央大学

国際情報学部(iTL = integrated IT + Law)

2021年度ガイドブック4頁<https://www.chuo-

u.ac.jp/uploads/2020/06/academics faculties itl guide itl 01.pdf?1608473693858>(last visited Dec. 21, 2020).

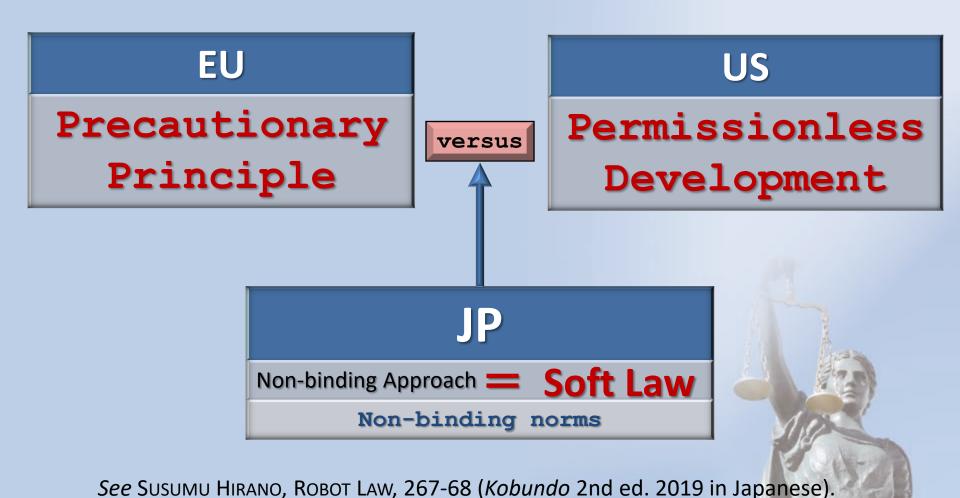


Necessity of Reconstructing Civil Liability Regime;

- π's difficulty of proving prima facie case due to:
  - over-the-air update, opacity/black-box, data dependency, and autonomy.
- Clear rules are desirable.
- <u>Deterrent effects on high-risk Al</u> are expected.
- Results of the rviewal of Product Liability Directive (1985)(CPS).

See Committee on Legal Affairs, Report with Recommendations to the Commission on a Civil Liability Regime for Artificial Intelligence (2020/2014 (INL)), Oct. 5, 2020 < REPORT with recommendations to the Commission on a civil liability regime for artificial intelligence (europa.eu) > (last visited Dec. 23, 2020). Prima facie case 21, 2020).

### **Balance of Governance**



Al's ELSI

## European Law v. American Law



Continental Law

Statutory Law

(Napoleon Code)

ex ante approarch

"Precautionary Principle"

U.K.

versus

**American Law** 

Common

Law

Case Law

ex post
approarch

"Permissionless Development"

### Japan

Before WW II: Influenced much by continental law

After WW II: Influenced much by American law



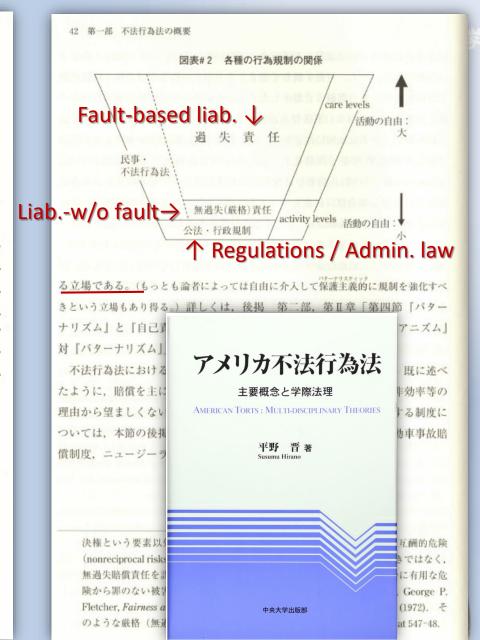
SUSUMU HIRANO,
AMERICAN TORTS 41-42
(Chuo Univ. Press
2006)(in Japases).

第1章 不法行為法の特徴 41

ところで安全を促進するためには、行政規制を徹底させるのが良いけれども、 何故に規制せずに自由な領域を残すのかについて付言しておく。たとえば、多 くの食品は、高カロリーで成分に偏りがあり、摂取し過ぎると健康に害を及ぼ すけれども、販売が禁じられていない。政府が一定の食事だけを国民に摂取す るように強要していないのである。そのような政策が正当化される理由として は、個人の嗜好を尊重しつつ、規制は必要最小限度の情報提供等に抑えるとい う思想があると指摘されている<sup>43)</sup>。個人の自律や自治権、自決権等を重んじ

ついては、see, e.g., Victor E. Schwartz, Mark A. Behrens & Leavy Mathews III, Federalism and Federal Liability Reform: The United States Constitution Support Reform, 36 HARV. J. ON LEGIS. 269, 271 (1999) (州において改革法案が成立すると ATLA 等が違憲訴訟を提起する等を通じて妨害活動を行うと指摘); Victor E. Schwartz, Mark A. Behrens & Monica G. Parham, Fostering Mutual Respect and Cooperation between State Courts and State Legislatures: A Sound Alternative to a Tort Tug of War, 103 W. VA. L. REV. 1, 5 (2000) (同旨).

- 41) 本文中の本段落の以上の部分の記述については、e.g., Mark Geistfeld, Economics, Moral Philosophy, and the Positive Analysis of Tort Law, in Philosophy And The Law OF TORTS 250, 256 (Gerald J. Postema ed. 2001).
- 42) 「内部化」(internalization) や「activity levels」(活動レベル),「care levels」(注意レベル) については, see *infra* 第二部, 第 I 章「第一節 概説」内の「10. 『内部 化』と事故の抑止」および「第二節『コースの定理』」内の「8. 『注意レベル』と 『活動レベル』における抑止効果」の項.
- 43) See W, KIP VISCUSI, RATIONAL RISK POLICY 25 (1998). なお本文が紹介する自治・自



# high-risk Al operatorの厳格責任

#### Article 4

Strict liability for high-risk AI-systems

- 1. The operator of a high-risk Al-system shall be strictly liable for any harm or damage that was caused by a physical or virtual activity, device or process driven by that Al-system.
- 2. All high-risk Al-systems and all critical sectors where they are used shall be listed in the Annex to this Regulation. The Commission is empowered to adopt delegated acts in accordance with Article 13, to amend that exhaustive list, by:
  - (a) including new types of high-risk Al-systems and critical sectors in which they are deployed;
  - (b) deleting types of Al-systems that can no longer be considered to pose a high risk; and/or
  - (c) changing the critical sectors for existing high-risk Al-systems.

Any delegated act amending the Annex shall come into force six months after its adoption. When determining new high-risk Al-systems and/or critical sectors to be inserted by means of delegated acts in the Annex, the Commission shall take full account of the criteria set out in this Regulation, in particular those referred to in Article 3(c).

- 3 Operators of high-risk Al-systems shall not be able to exonerate themselves from liability by arguing that they acted with due diligence or that the harm or damage was caused by an autonomous activity, device or process driven by their Al-system. Operators shall not be held liable if the harm or damage was caused by force majeure.
- 4. The frontend operator of a high-risk Al-system shall ensure that operations of that Al-system are covered by liability insurance that is adequate in relation to the amounts and extent of compensation provided for in Articles 5 and 6 of this Regulation. The backend operator shall ensure that its services are covered by business liability or product liability insurance that is adequate in relation to the amounts and extent of compensation provided for in Article 5 and 6 of this Regulation. If compulsory insurance regimes of the frontend or backend operator already in force pursuant to other Union or national law or existing voluntary corporate insurance funds are considered to cover the operation of the Al-system or the provided service, the obligation to take out insurance for the Al-system or the provided service pursuant to this Regulation shall be deemed fulfilled, as long as the relevant existing compulsory insurance or the voluntary corporate insurance funds cover the amounts and the extent of compensation provided for in Articles 5 and 6 of this Regulation.

  Civil Liability Regime for

5. This Regulation shall prevail over national liability regimes in the event of conflicting strict liability classification of Al-systems.

Artificial Intelligence, supra.

# high-risk AI以外の operatorの責任



#### Article 8

Fault-based liability for other AI-systems

- 1. The operator of an Al-system that does not constitute a high-risk Al-system as laid down in Articles 3(c) and 4(2) and, as a result is not listed in the Annex to this Regulation, shall be subject to fault-based liability for any harm or damage that was caused by a physical or virtual activity, device or process driven by the Al-system.
- 2. The operator shall not be liable if he or she can prove that the harm or damage was caused without his or her fault, relying on either of the following grounds':
  - (a) the Al-system was activated without his or her knowledge while all reasonable and necessary measures to avoid such activation outside of the operator's control were taken, or
  - (b) due diligence was observed by performing all the following actions: selecting a suitable Al-system for the right task and skills, putting the Al-system duly into operation, monitoring the activities and maintaining the operational reliability by regularly installing all available updates.

The operator shall not be able to escape liability by arguing that the harm or damage was caused by an autonomous activity, device or process driven by his or her Al-system. The operator shall not be liable if the harm or damage was caused by force majeure.

- 3. Where the harm or damage was caused by a third party that interfered with the Al-system by modifying its functioning or its effects, the operator shall nonetheless be liable for the payment of compensation if such third party is untraceable or impecunious.
- 4. At the request of the operator or the affected person, the producer of an Al-system shall have the duty of cooperating with, and providing information to, them to the extent warranted by the significance of the claim, in order to allow for the identification of the liabilities.

Id.

# 立証責任転換検討の要請 \*\*\*\*\*\*\* Reversal of the Burden of Proof (res ipsa loquitur)

15. Calls on the Commission to consider reversing the rules governing the burden of proof for harm caused by emerging digital technologies in clearly defined cases and after a proper assessment, in order to empower consumers who have suffered harm or whose property has been damaged to defend their rights while preventing abuse and providing legal certainty for businesses, as well as to ensure fairness and to mitigate the informational asymmetries impairing the situation of injured parties;



# It does not seem to be similar to products liability; it seems to be similar to abnormally dangerous activities

- High-risk AI operator's liability seems to be similar to abnormally dangerous activities rather than products Liability. Because:
- Prod. liab. requires "defect," while high-risk AI operator's liability does NOT require it;
- Nether the liability based upon abnormally dangerous activities requires "defect;"
- Both the liability based upon abnormally dangerous activities and high-risk AI operator's liability discourage activities themselves rather than encourage precautions; and
- Prod. liab. is not purely strict liability; it is a hybrid of both liab.-w/o fault and fault-based liab.

## **Abnormally Dangerous Activities**

## § 20 Abnormally Dangerous Activities

- (a) An actor who carries on an abnormally dangerous activity is subject to strict liability for physical harm resulting from the activity.
- (b) An activity is abnormally dangerous if:
  - (1) the activity creates a foreseeable and highly significant risk of physical harm even when reasonable care is exercised by all actors; and
  - (2) the activity is not one of common usage.

RESTATEMENT (THIRD) OF TORTS: PHYSICAL AND EMOTIONAL HARMS § 20 (2010) (emphasis added).

# Products Liability is a hybrid of Liability-w/o Fault and Fault-based Liability

### Manufacturing Defect

- deviation-from-the-norm test (consumer expectation test) = liabilityw/o fault
- Escola v. Coca-Cola (concurring, Traynor, J.)
- typical uni-lateral risks/pre-cautions

## Design Defect

- RAD + CBA  $\rightleftharpoons$  fault-based liability *i.e.*,  $\triangle$  unreasonably failed to adopt a reasonable alternative design  $\rightleftharpoons$  breach of duty of due care
- E.g., think about an allegation that coffee is too hot which brought about third degree barns.
- Categorical liability is determined by the risk-utility test.

#### Failure to Warn

 "Failure" means breach of duty to warn (i.e., breach of duty of due care), which means fault-based liability!

## Qusi-Liability-w/o Fault in Products Liability

#### Res ipsa inference of defect

#### The Malfunction Doctrine

"[Failure] to perform its [a product's] manifestly intended function"
Proving defect (and proximate cause) by circumstantial evidence
Reversal of the burden of proof



#### Foreign Objects in Food

Katsurakawa v. McDonalds, Hanji, No, 1682, at 106 (Nagoya D. Ct. June 30, 1999). Japan's first case reported to which the Prod. Liab. Statute (Law No. 85, 1994) applied

Orange juice with a foreign object

A derivative from *res ipsa loquitur* 

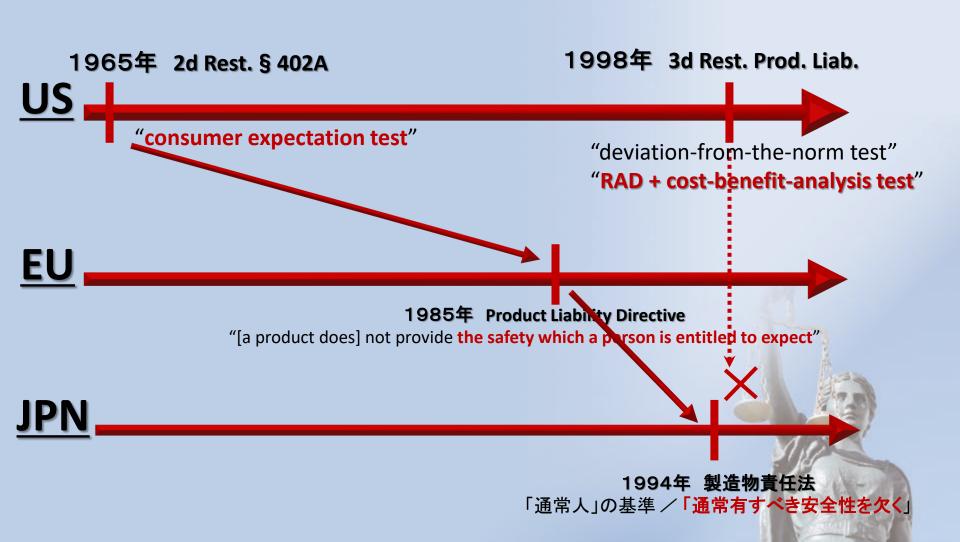
Typical breach of consumer expectations/deviation from the norm ≒ manufacturing defect

# 製造物責任法の三極比

(OLD) 1965年 RESTATEMENT (SECOND) OF TORTS § 402A Almost only Manufacturing Defect; therefore, Liab.-w/o Fault 1985年 【OLD】EU) PRODUCT LIABILITY DIRECTIVE (EC指令) 994年 【OLD】JP) 製造物責任法(PL法) 1998年 【NEW】米国) RESTATEMENT (THIRD) OF TORTS: PROD. LIAB.

Hybrid of Liability-w/o Fault and Fault-based Liability

# 製造物責任法の三極比



## AIのガバナンスの在り方は?

# 双方的危険/予防(\*1) Bilateral Risks Bilateral Precautions

<u>一方</u>的危険 / 予防 <u>Unilateral</u> Risks <u>Unilateral</u> Precautions

E.g., 熱いコーヒーをこぼして拭き取らない為に生じた 大火傷 (\*2) *E.g.,* 住宅地に於けるダイナマイトを使用した建物解体 (\*3)

## 過失責任 Fault-based Liability

厳格責任 Liability-w/o Fault

## 注意を喚起 encouraging precautions

活動自体を抑制 discouraging activities themselves

(\*1) best risk minimizer (cheapest cost avoider)に注意を喚起することにより、抑止機能を働かせることが重要。平野『アメリカ不法行為法』(2006年)前掲 at 248-49頁.

(\*2) See McMahon v. Bunn-O-Matic, 150 F.3d 651 (7th Cir. 1998)(Easterbrook, J.).

See also 平野晋「イースターブルック判事の法廷意見と"法と行動科学(認知心理学)"—ホットドリンク火傷訴訟
"Liebeck"事件に於いて高額評決が付与されたのは何故か—」in『小島武司古稀祝賀・民事司法の法理と政策(下)』
213頁(商事法務 2008年).

(\*3) RESTATEMENT (THIRD) OF TORTS: PHYS. & EMOT. HARM § 20 (2010) (abnormally dangerous activities).

## AIのガバナンスの在り方は?

248 第二部 不法行為法の学際的原理

6.「コースの定理」のハイポと人身損害(personal injury)

平野 『アメリカ不法行為法』 前掲 at 248-49頁 (2006年)

7. コースの分析と「双方的危険」(bilateral risk)・「一方的危険」
(unilateral risk)

R. Posner は、自動車と歩行者が衝突する場合のように、殆どの不法行為では二つの行動の衝突から事件が生じると指摘した上で、衝突を回避する上ではカガイシャが常にヒガイシャよりもより良い立場にいるとは断定できないと分析している<sup>110)</sup>。確かに、自動車が注意義務を守って車道を走っているときに、歩行者が不注意にも車道を歩くような場合の事故は、ヒガイシャにこそ非がある。そのような場合は、厳格(無過失)責任によってカガイシャに損失負担させるよりも、カガイシャを無責(no liability)としてヒガイシャに損失負担させることにより望ましくない行動への抑止機能を果たさせた方が望ましい。(倫理哲学的にも非のある者にこそ損失を負担させておくべきであろう。)つまり、危険をカガイシャが一方的に惹き起こす「一方的な危険」(unilateral risk)ではなく、双方的に惹き起こされる「双方的危险」(bilateral risk)の場合(即も多くの不法

なお、平野が2006年に日本に紹介した「双方的危険→注意喚起」や「一方的 危険→行動抑制」の考え方は、今年に なってからも以下の書籍にて紹介され ているので、ご参考まで:

宍戸常寿, 大屋雄裕, 他編著『AI と社会と法: パラダイムシフトは 起きるか?』161, 172, 頁(有斐閣 2020年)



第 I 章 「法と経済学」的な「抑止」等 249

行為において)は、厳格(無過失)責任よりも過失責任が望ましいとして、Posner は以下のようなハイポ(hypo.: hypothetical, 仮想事例)を挙げている<sup>111)</sup>。

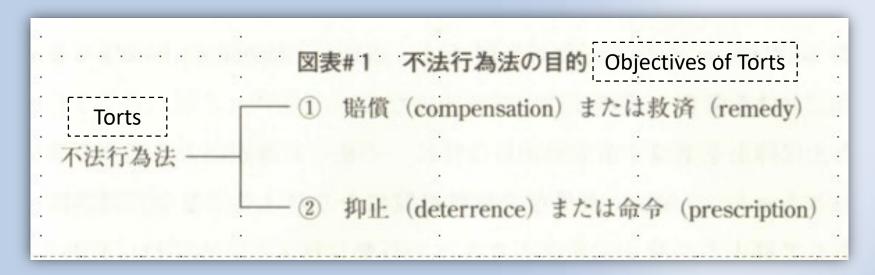
110) Posner, Economic Analysis of Law, supra note 2, at 180.

## Questions



- It might be better to take a scheme like New Zealand's Accident Compensation Corporation rather than a regime based on civil liability lawsuit. Because:
  - The latter's t/a costs are high; and
  - The latter might unfairly labels a blame on a wrong guy.
- Then, a legal entity w/ enough capital in a vehicle might be better?!
- Hard-law approach is taken.
  - Are there no chilling effects?
- Is the multi-stakeholder approach taken?
  - Do industries or corporations concur?
- Do various European constituents reach a consensus?
  - Approximately a dozen nations do not seem to concur with the Report . . .
- The report is not based on real AI cases, but just based on hypotheses.

# AIのガバナンスの在り方は?





SUSUMU HIRANO, AMERICAN TORTS 38-39 (Chuo Univ. Press 2006)(in Japanese).





# その他 Others / Miscellaneous





# 免責の契約は無効

Article 2
Scope

2. Any agreement between an operator of an Al-system and a natural or legal person who suffers harm or damage because of the Al-system, which circumvents or limits the rights and obligations set out in this Regulation, concluded before or after the harm or damage occurred, shall be deemed null and void as regards the rights and obligations laid down in this Regulation.

Civil Liability Regime for Artificial Intelligence, supra.

Id.



# 定義 (1/2)



#### Article 3

**Definitions** 

For the purposes of this Regulation, the following definitions apply:

- (a) 'Al-system' means a system that is either software-based or embedded in hardware devices, and that displays behaviour simulating intelligence by, inter alia, collecting and processing data, analysing and interpreting its environment, and by taking action, with some degree of autonomy, to achieve specific goals;
- (b) 'autonomous' means an AI-system that operates by interpreting certain input and by using a set of predetermined instructions, without being limited to such instructions, despite the system's behaviour being constrained by, and targeted at, fulfilling the goal it was given and other relevant design choices made by its developer;
- (c) 'high risk' means a significant potential in an autonomously operating Al-system to cause harm or damage to one or more persons in a manner that is random and goes beyond what can reasonably be expected; the significance of the potential depends on the interplay between the severity of possible harm or damage, the degree of autonomy of decision-making, the likelihood that the risk materializes and the manner and the context in which the Al-system is being used;

cont'd



# 定義 (2/2)



- (d) 'operator' means both the frontend and the backend operator as long as the latter's liability is not already covered by Directive 85/374/EEC;
- (e) 'frontend operator' means any natural or legal person who exercises a degree of control over a risk connected with the operation and functioning of the Al-system and benefits from its operation;
- (f) 'backend operator' means any natural or legal person who, on a continuous basis, defines the features of the technology and provides data and an essential backend support service and therefore also exercises a degree of control over the risk connected with the operation and functioning of the Al-system;
- (g) 'control' means any action of an operator that influences the operation of an Al-system and thus the extent to which the operator exposes third parties to the potential risks associated with the operation and functioning of the Al-system; such actions can impact the operation at any stage by determining the input, output or results, or can change specific functions or processes within the Al-system; the degree to which those aspects of the operation of the Al-system are determined by the action depends on the level of influence the operator has over the risk connected with the operation and functioning of the Al-system;
- (h) 'affected person' means any person who suffers harm or damage caused by a physical or virtual activity, device or process driven by an Al-system, and who is not its operator;
- (i) 'harm or damage' means an adverse impact affecting the life, health, physical integrity of a natural person, the property of a natural or legal person or causing significant immaterial harm that results in a verifiable economic loss;

(j) 'producer' means the producer as defined in Article 3 of Council Directive 85/374/EEC<sup>[22]</sup>.

Id.

# 上限額

#### Article 5

#### Amount of compensation

- 1. An operator of a high-risk Al-system that has been held liable for harm or damage under this Regulation shall compensate:
  - (a) up to a maximum amount of EUR two million in the event of the death of, or in the event of harm caused to the health or physical integrity of, an affected person, resulting from an operation of a high-risk AI-system;
  - (b) up to a maximum amount of EUR one million in the event of significant immaterial harm that results in a verifiable economic loss or of damage caused to property, including when several items of property of an affected person were damaged as a result of a single operation of a single high-risk AI-system; where the affected person also holds a contractual liability claim against the operator, no compensation shall be paid under this Regulation, if the total amount of the damage to property or the significant immaterial harm is of a value that falls below [EUR 500].
- 2. Where the combined compensation to be paid to several persons who suffer harm or damage caused by the same operation of the same high-risk AI-system exceeds the maximum total amounts provided for in paragraph 1, the amounts to be paid to each person shall be reduced pro-rata so that the combined compensation does not exceed the maximum amounts set out in paragraph 1.

# 期間制限

#### Article 7

#### Limitation period

- 1. Civil liability claims, brought in accordance with Article 4(1), concerning harm to life, health or physical integrity, shall be subject to a special limitation period of 30 years from the date on which the harm occurred.
- 2. Civil liability claims, brought in accordance with Article 4(1), concerning damage to property or significant immaterial harm that results in a verifiable economic loss shall be subject to special limitation period of:
  - (a) 10 years from the date when the property damage occurred or the verifiable economic loss resulting from the significant immaterial harm, respectively, occurred, or
  - (b) 30 years from the date on which the operation of the high-risk Al-system that subsequently caused the property damage or the immaterial harm took place.

Of the periods referred to in the first subparagraph, the period that ends first shall be applicable.

3. This Article shall be without prejudice to national law regulating the suspension or interruption of limitation periods.

Id.

# 連帯責任

#### Article 11

Joint and several liability

If there is more than one operator of an AI-system, they shall be jointly and severally liable. If a frontend operator is also the producer of the AI-system, this Regulation shall prevail over the Product Liability Directive. If the backend operator also qualifies as a producer as defined in Article 3 of the Product Liability Directive, that Directive should apply to him or her. If there is only one operator and that operator is also the producer of the AI-system, this Regulation should prevail over the Product Liability Directive.



# 寄与過失

## Apportionment of liability Article 10

Contributory negligence

- 1. If the harm or damage is caused both by a physical or virtual activity, device or process driven by an Al-system and by the actions of an affected person or of any person for whom the affected person is responsible, the extent of liability of the operator under this Regulation shall be reduced accordingly. The operator shall not be liable if the affected person or the person for whom he or she is responsible is solely to blame for the harm or damage caused.
- 2. An operator held liable may use the data generated by the Al-system to prove contributory negligence on the part of the affected person, in accordance with Regulation (EU) 2016/679 and other relevant data protection laws. The affected person may also use such data as a means of proof or clarification in the liability claim.

Id.



## 日本の自動車損害賠償保障法

### (自動車損害賠償責任)

第三条 自己のために自動車を運行の用に供する者は、その運行によつて他人の生命又は身体を害したときは、これによつて生じた損害を賠償する責に任ずる。ただし、自己及び運転者が自動車の運行に関し注意を怠らなかつたこと、被害者又は運転者以外の第三者に故意又は過失があつたこと並びに自動車に構造上の欠陥又は機能の障害がなかつたことを証明したときは、この限りでない。





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