## **FY2022 Settlement**

# White Paper on Local Public Finance, 2024 - Illustrated –



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- 1 "Net totals of the revenues and expenditures" in this document are the ordinary net account totals of 3,053 organizations (47 prefectures, 1,718 municipalities, 23 special wards, 1,152 partial administrative associations and 113 wide-area local public bodies).
- 2 Figures for each item that are less than the given unit are rounded off. Therefore, they do not necessarily add up exactly to the total.
- 3 In FY2011, the revenues and expenditures of ordinary accounts were divided into the regular portion (Overall settlement figures less the Great East Japan Earthquake portion) and the Great East Japan Earthquake portion (Covering the revenues and expenditures related to recovery and reconstruction work and nationwide disaster prevention work).

## The Role of Local Public Finance

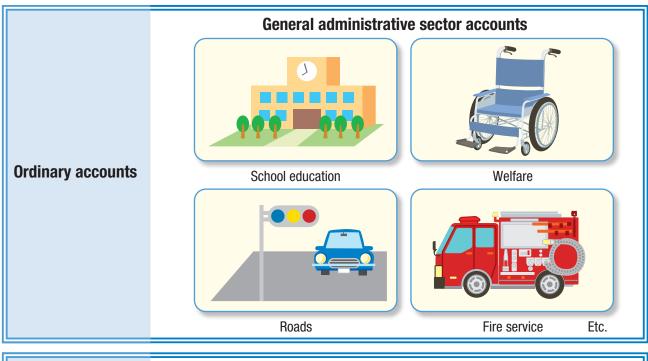
Prefectures and municipalities (cities, towns, and villages) are the central actors in various areas of public services, including school education, public welfare and health, police and fire services, and public works such as roads and sewage systems, thereby fulfilling a major role in the lives of the citizens of the nation.

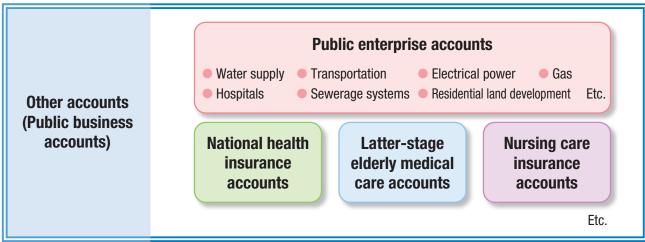
This document describes the status of local public finance (which comprises collectively the finances of individual local governments), the state of settlements for FY2022, and the initiatives of local governments towards sound public finances (mainly the status of the ratios for measuring their financial soundness), with particular attention given to ordinary accounts (Public enterprises, such as water supply, transportation, and hospitals are described in the section on Local Public Enterprises).

#### Classification of the Accounts of Local Governments Applied in the Settlement Account Statistics

The accounts of local governments are divided into the general accounts and the special accounts, but classification of these accounts varies between local governments. Therefore, the accounts are classified in a standardized manner into ordinary accounts, which cover the general administrative sector, and other accounts (public business accounts). This makes it possible to clarify the financial condition of local governments as a whole and to make a statistical comparison between local governments.

#### **Local Government Accounts**

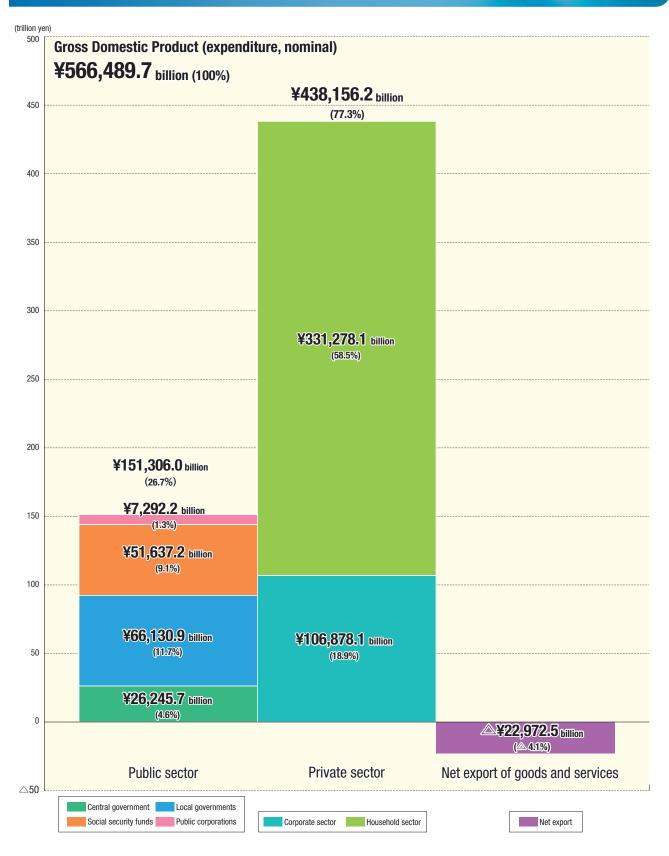




### How large is local public finance?

The ratio of expenditure by local governments in gross domestic product (nominal) is 11.7%, about 2.5 times that of the central government.

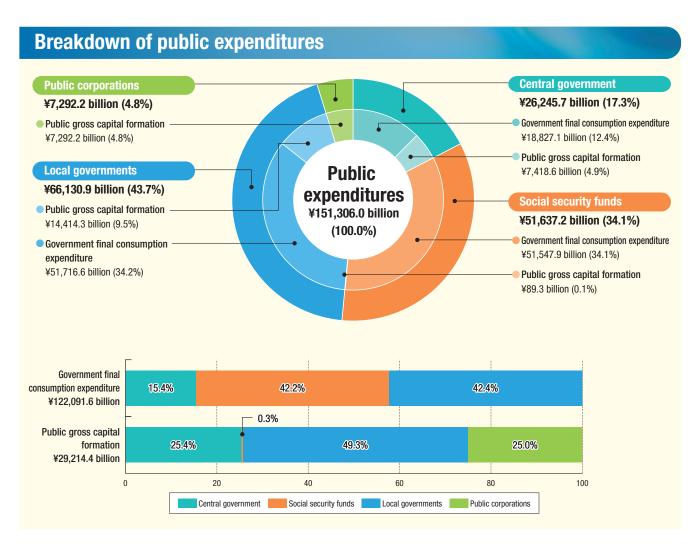
#### Gross Domestic Product (Expenditure, nominal) and Local Public Finance (FY2022)



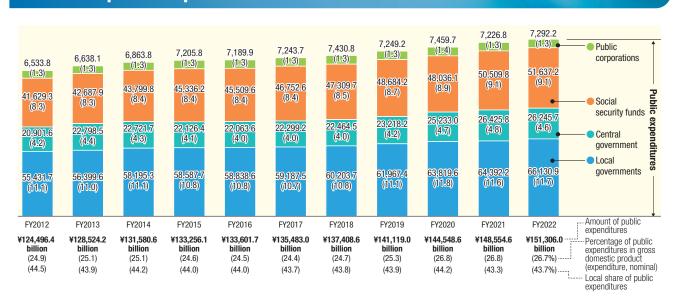
## The Role of Local Public Finance

#### How large is local government expenditure in total public expenditure?

Looking at the breakdown of public expenditure classified by final expenditure entity, local government expenditure accounts for 42.4% of Government final consumption expenditure, and 49.3% of Public gross capital formation. As a final expenditure entity, local governments above the central government and play a major role for the national economy.



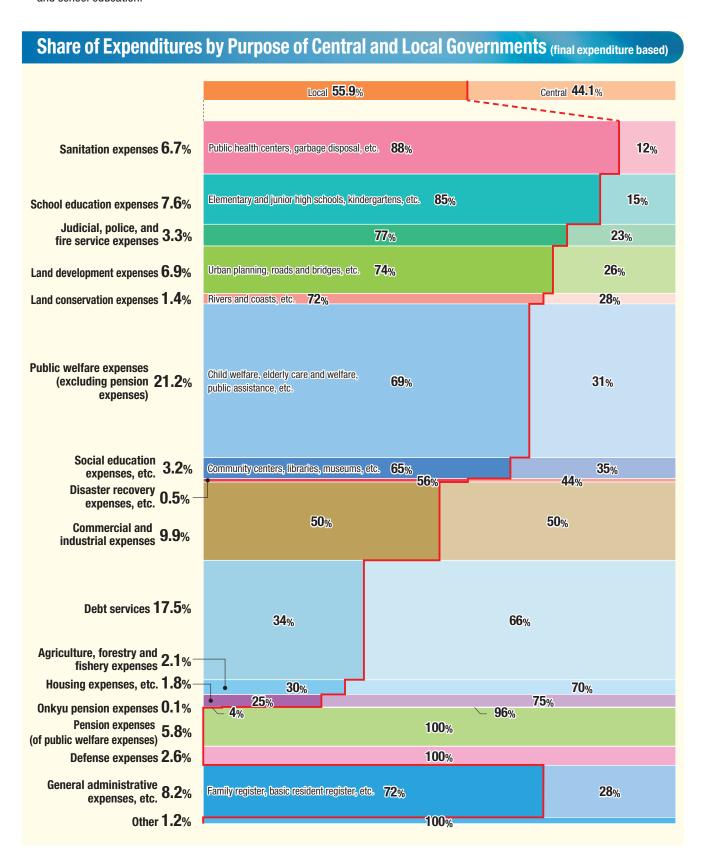
#### Trends in public expenditures



## In which areas is the share of local expenditures high?

The below graph shows central and local governments' expenditures by purpose as a share of net total expenditure, classified by final expenditure entity.

The share of local governments' expenditures is higher in areas that are deeply related to daily life, such as public welfare, sanitation, and school education.



## **FY2022 Settlement Overview**

## Revenues

## ¥121,945.2 billion (down ¥6,345.9 billion, 4.9% year on year)

Regular portion

¥121,236.4 billion (down ¥5,906.7 billion, 4.6% year on year)

Great East Japan Earthquake portion ¥708.8 billion (down ¥439.2 billion, 38.3% year on year)

The decrease of revenues in the regular portion resulted from an decrease in National treasury disbursements, Local loans and Local allocation tax, etc.

The decrease in revenues in the Great East Japan Earthquake portion resulted from a decrease in balance brought forwards, recovery and reconstruction expenses, etc.

## 2 Expenditures

### ¥117,355.7 billion (down ¥6,012.0 billion, 4.9% year on year)

Regular portion

¥116,713.2 billion (down ¥5,686.8 billion, 4.6% year on year)

Great East Japan Earthquake portion ¥642.5 billion (down ¥325.2 billion, 33.6% year on year)

The decrease of expenditure in the regular portion resulted from an decrease in Subsidizing Expenses, Social Assistance Expenses, etc. The decrease in expenditures in the Great East Japan Earthquake portion resulted from a decrease in Ordinary construction work expenses, recovery and reconstruction expenses, etc.

## Revenue and Expenditure Settlement

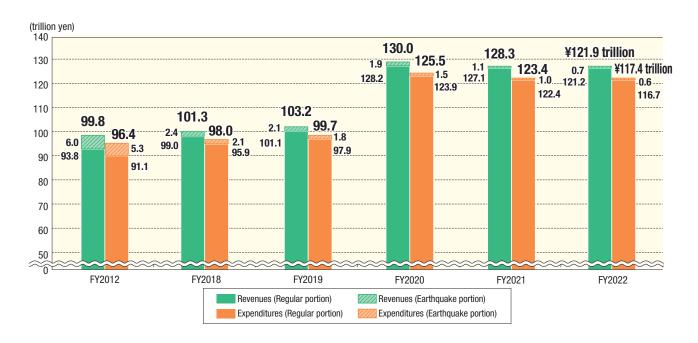
The real balance showed a surplus of ¥3,071.1 billion.

Catamani	Account S	Settlement	No. of local governments with a deficit		
Category	FY2022 FY2021		FY2022	FY2021	
Real balance	¥3,071.1 billion	¥3,248.8 billion	2	1	
Single year balance	▲¥177.9 billion	¥521.8 billion	1,701	1,015	
Real single year balance	¥64.7 billion	¥2,200.4 billion	1,439	836	

Notes: Real balance refers to the amount calculated by subtracting the revenue resources that should be carried over to the next fiscal year from the income expenditure balance. Single year balance refers to the amount calculated by subtracting the real balance of the previous fiscal year from the real balance of the relevant fiscal year. Real single year balance refers to the amount calculated by adding reserves and advanced redemption of local loans for the public finance adjustment fund to the single year balance and subtracting public finance adjustment fund reversals.

## Trend in Scale of Account Settlement

Both revenues and expenditures of the regular portion have decreased year on year.



## Major Financial Indices

Ordinary balance ratio rised 4.3 percentage points year on year, to 92.4%. Real debt service ratio was 7.6%, the same rate as the previous year.

Category	FY2022	FY2021	Change
Ordinary balance ratio	92.4%	88.1%	4.3
Real debt service ratio	7.6%	7.6%	_

## **6 Outstanding Borrowing Borne by Ordinary Accounts**

Outstanding borrowing, which includes Outstanding public enterprise bonds (borne by ordinary accounts) and Outstanding borrowing borne by the special accounts for Local allocation tax (borne by local governments) in addition to Outstanding local government bonds, amounted to ¥186,706.6 billion (down ¥4,248.0 billion, 2.2% year on year).

Category	FY2022	FY2021	Change amount	Change rate
Outstanding local government bonds	¥141,738.4 billion	¥144,581.0 billion	▲¥2,842.6 billion	<b>▲</b> 2.0%
Outstanding local government bonds (bonds for the extraordinary financial measures)	¥51,886.0 billion	¥54,107.4 billion	▲¥2,221.4 billion	<b>▲</b> 4.1%
Outstanding public enterprise bonds (borne by ordinary accounts)	¥15,355.9 billion	¥16,261.3 billion	▲¥905.4 billion	<b>▲</b> 5.6%
Outstanding borrowing borne by the special accounts for Local allocation tax (borne by local governments)	¥29,612.3 billion	¥30,112.3 billion	▲¥500 billion	<b>▲</b> 1.7%
Total	¥186,706.6 billion	¥190,954.6 billion	▲¥4,248.0 billion	▲2.2%

## **FY2022 Settlement Overview**

## Expenses related to the response to COVID-19

Net totals of the revenues and expenditures in the ordinary net account totals of local governments in fiscal year 2022 showed decrease from the previous fiscal year due to decrease in expenses, including compensation payment for co-operating with a voluntary government scheme for shorter business hours and other factors, among which the net total expenditure of the response to COVID-19 amounted ¥11,087.9 billion, 47.5% decrease year on year.

Expenditures: ¥11.1 trillion

(Major businesses)

- Financing system loans: ¥2.5 trillion
- Support to secure sickbeds: ¥1.7 trillion
- Support to the vaccination program: ¥1.0 trillion
- Compensation payment for co-operating with a voluntary government scheme: ¥0.8 trillion
- Support to tourism: ¥0.6 trillion
- Special benefit of livelihood support for child-rearing households program: ¥0.4 trillion, etc.

#### (Breakdown)

National treasury disbursements: ¥7.0 trillion

- Special grant for regional revitalization
- Emergency comprehensive aid special grant
- Subsidy for Special benefit of livelihood support for childrearing households program, etc.

Loan principal interests, etc.: ¥3.2 trillion General revenue resources: ¥0.9 trillion

#### <Revenue resources>

(billion yen, %)

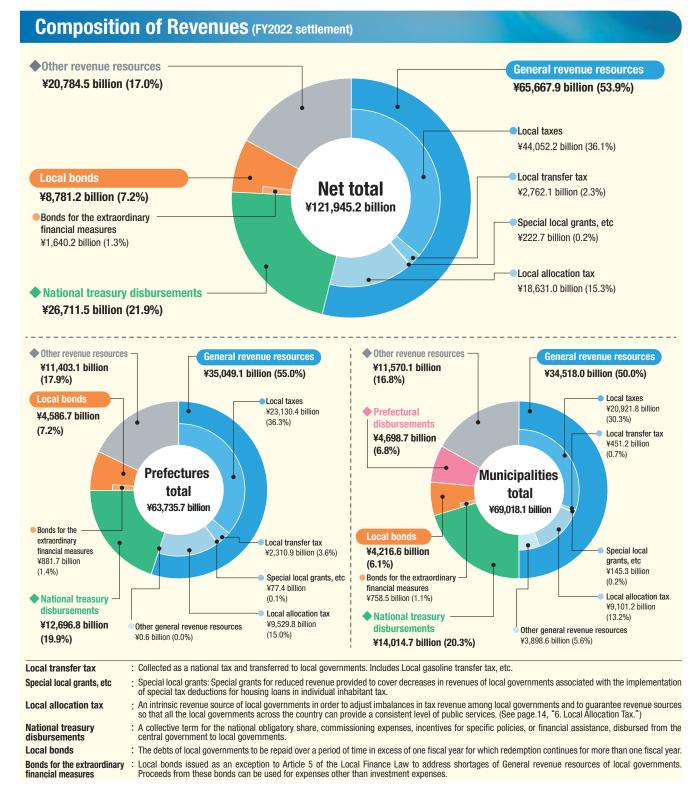
Category	Net total expenditure		Prefectures		Municipalities	
National treasury disbursements	7,002.3	63.2	5,043.3	60.4	1,959.0	67.6
Prefectural disbursements	_	_	_	_	151.7	5.2
Local bond	18.9	0.2	6.6	0.1	12.3	0.4
Other revenue resources	3,192.0	28.7	2,668.6	32.0	525.3	18.1
General revenue resources	874.7	7.9	624.5	7.5	250.2	8.6
Total	11,087.9	100.0	8,343.1	100.0	2,898.5	100.0

## Revenues

#### What are the revenue sources for local governments' activities?

## Revenue Breakdown

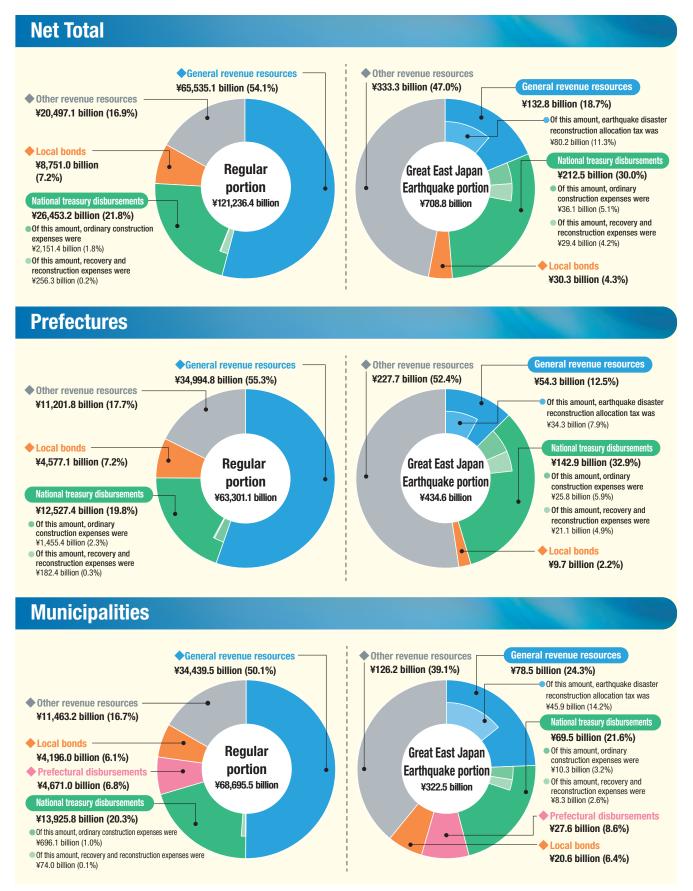
The revenue of local governments consists mainly of Local taxes, National treasury disbursements, Local allocation tax, and Local bonds, in order of share size. Among them, revenue resources which can be spent for any purpose, such as Local taxes and Local allocation tax, are called General revenue resources. It is important for local governments to ensure sufficient General revenue resources in order to handle various administrative needs properly. General revenue resources accounted for 53.9%.



Note: "National treasury disbursements" includes "special grants to measures for traffic safety" and "grants to cities, towns and villages where national institutions are located."

## Revenues

## Revenues in Regular Portion and Great East Japan Earthquake Portion

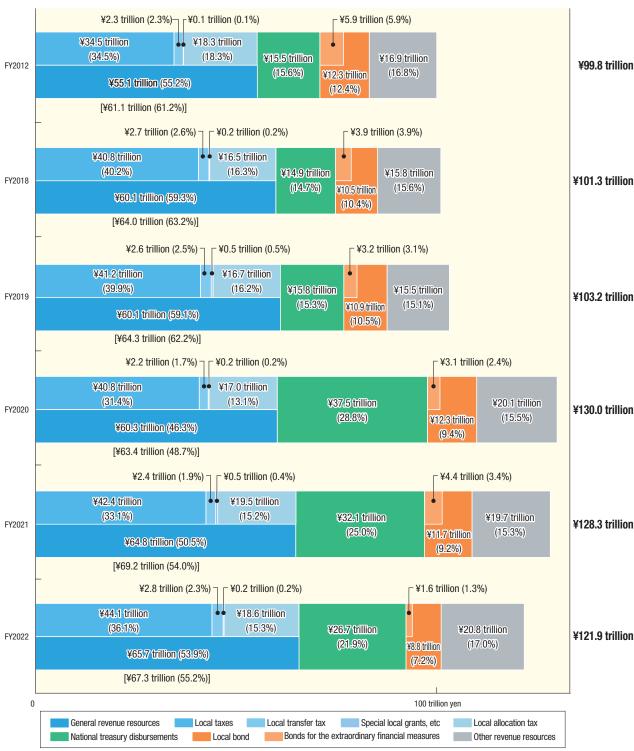


Note: "National treasury disbursements" includes "grants to cities, towns and villages where national institutions are located" and excludes "special grants to measures for traffic safety."

## **3** Revenue Trends

The ratio of general revenue resources turned upward year on year.

#### **Net Total**



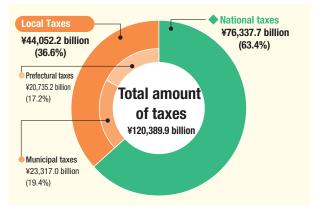
 $<sup>[\ ] \</sup> shows \ general \ revenue \ resources + bonds \ for \ the \ extraordinary \ financial \ measures.$ 

Note: "National treasury disbursements" includes "special grants to measures for traffic safety" and "grants to cities, towns and villages where national institutions are located."

## Revenues

## Ratio of National Taxes and Local Taxes

The total of taxes collected as national and local taxes amounted to \$120,389.9 billion. Of this amount, national and local taxes accounted for 63.4% and 36.6% respectively.

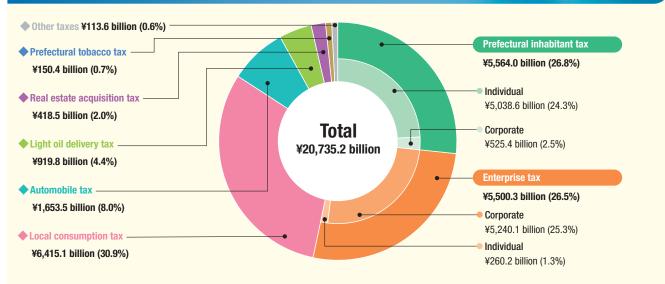


Note: Municipal taxes collected by the Tokyo Metropolitan Government are included in municipal tax revenue figures, but not included in prefectural tax revenue figures.

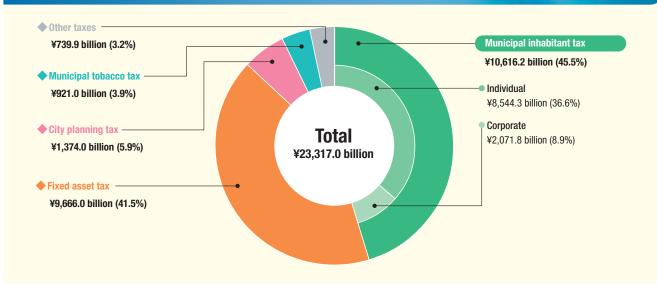
## 5 Local taxes

Local taxes consist of prefectural taxes and municipal taxes.

### Composition of Revenue from Prefectural Taxes (FY2022 settlement)

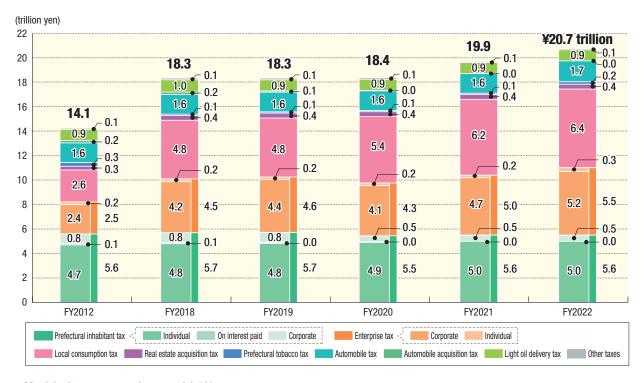


#### Composition of Revenue from Municipal Taxes (FY2022 settlement)



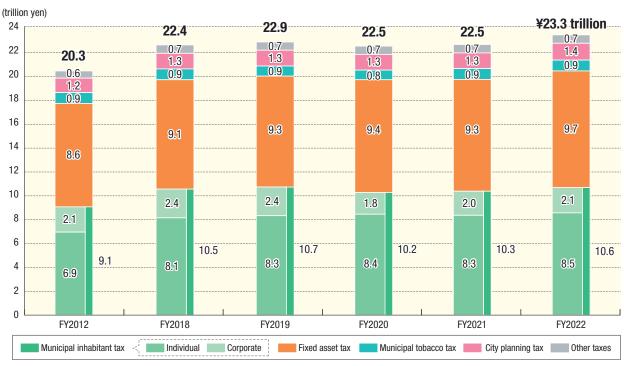
Prefectural tax revenues increased 4.3% year on year.

#### **Trends in Prefectural Tax Revenues**



Municipal tax revenues increased 3.5% year on year.

#### **Trends in Municipal Tax Revenues**



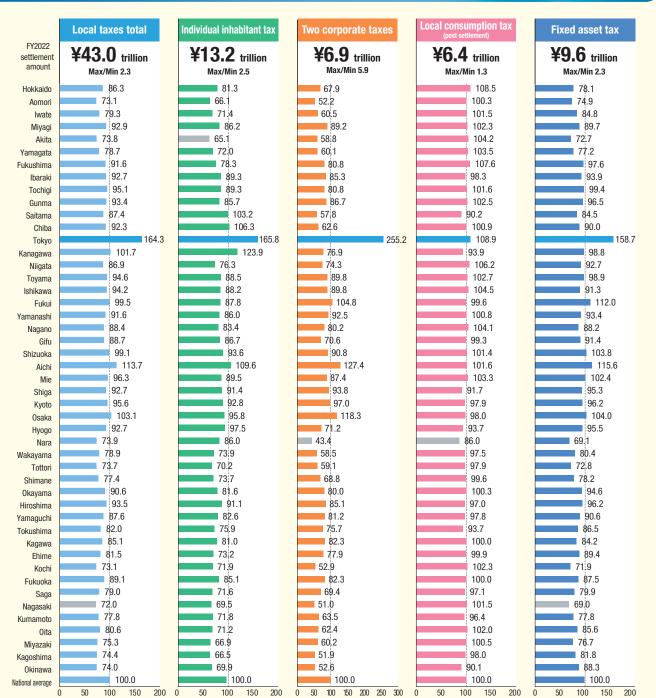
Note: Municipal tax revenue figures include municipal taxes collected by the Tokyo Metropolitan Government.

## Revenues

In order for local governments to provide public services in response to local needs on their own responsibility and at their own discretion, it is necessary to build a less imbalanced and stable local tax system.

Comparing local tax revenue amounts, with the national average set at 100, Tokyo, the highest, was approximately 2.3 times the amount for Nagasaki Prefecture, which was the lowest.

#### Index of Per Capita Revenue in Local Tax Revenue (with national average as 100)



Notes: 1. "Max/Min" indicates the value obtained by dividing the maximum value of per-capita tax revenue for each prefecture by the minimum value.

- 2. Local tax revenue amounts, not including the amount of special corporation business transfer tax, and exclude overassessment and discretionary taxes, etc.
- 3. Individual inhabitant tax revenue is the total of the prefectural individual inhabitant tax (on a per-capita basis and on an income basis) and the municipal individual inhabitant tax (on a per-capita basis and on an income basis), and excludes overassessment.
- 4. Revenue from the two corporate taxes is the total of the corporate prefectural inhabitant tax, the corporate municipal inhabitant tax, and the corporate business tax (excluding special corporation business transfer tax) and excludes overassessment, etc.
- 5. Fixed asset tax revenues include prefectural amounts, and exclude overassessment.
- 6. Calculations were made in accordance with the basic resident register population as of January 1, 2023.

## 6 Local Allocation Tax

From the perspective of local autonomy, it would be ideal for each local government to ensure the revenue sources necessary for their activities through Local tax revenue collected from their residents. However, there are regional imbalances in tax sources, and many local governments are unable to acquire the necessary tax revenue. Accordingly, the central government collects revenue resources that would essentially be attributable to Local tax revenue and reallocates them as Local allocation tax to local governments that have weaker financial capabilities.

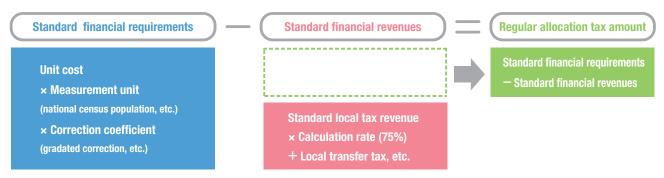
#### 1. Determining the total amount of Local allocation tax

The total amount of the Local allocation tax is determined in accordance with estimates of standard revenue and expenditures in local public finance as a whole, based on a fixed percentage for national taxes (33.1% for Income tax and Corporate tax, 50% for Liquor tax, 19.5% for Consumption tax, and the total amount of Local corporate tax).

The total amount of the Local allocation tax in FY2022 was ¥18,631.0 billion, 4.5% decrease year on year.

#### 2. How regular Local allocation taxes are calculated for each local government

The Regular local allocation tax for each local government is calculated by the following formula.



Notes: 1. Standard financial requirements are figured out based on the rational and appropriate service standards for each local government. For this reason, the local share of the services, such as compulsory education, benefits for livelihood protection, and public works which are subject to national obligatory share, is mandatorily included. Beginning in FY2001, part of the Standard financial requirements is being transferred to special local bonds (bond for temporary substitution for local allocation tax) as an exception to Article 5 of the Local Finance Law.

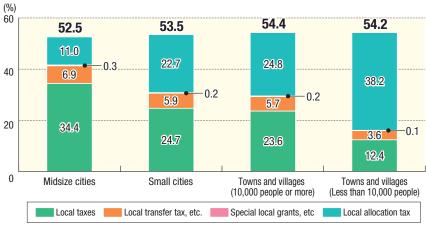
2. Normal local tax revenue does not include Non-act-based tax or over-taxation that sets tax rates above the standard tax rate stipulated in the Local Tax Act.

## 3. Function of the Local allocation tax

The function of the Local allocation tax is to adjust imbalances in revenue resources between local governments and to ensure their financial capacity to provide standard public services and basic infrastructure to residents across the country.

The adjustment of revenue resources through Local allocation tax makes the ratios of General revenue resources to the total revenues between local governments practically flat regardless of the size of population.

#### Ratio of Total Revenue for Municipalities Composed of General Revenue Resources



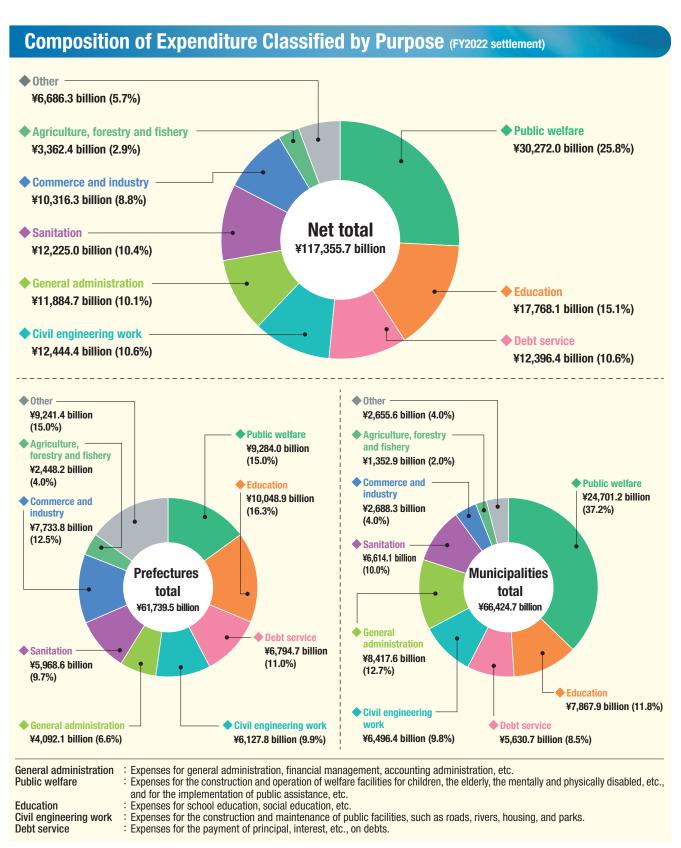
Note: A "Midsize city" refers to a city with a population of 100,000 or more excluding Government-ordinancedesignated cities, Core cities, and Special cities at the time of the effective date, and a "Small city" refers to a city with a population of less than 100,000.

## **Expenditures**

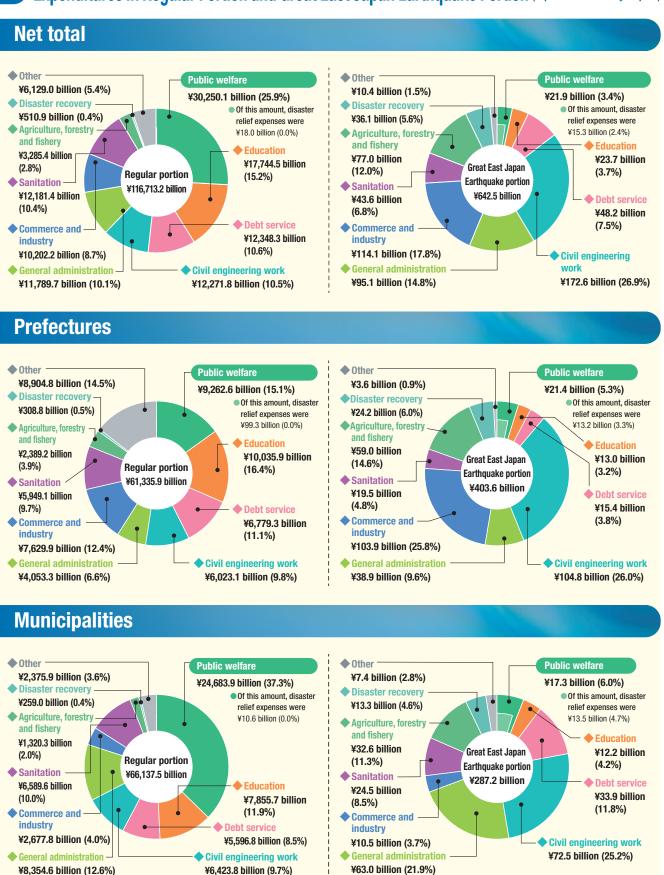
#### What are expenses spent on?

## Expenses Classified by Purpose

Classifying the expenses by purpose demonstrates that much of public money is appropriated for Public welfare expenses, Education expenses, and Civil engineering work expenses. In prefectures, Education expenses, Public welfare expenses, Commerce and industry expenses have the highest shares in that order. In municipalities, Public welfare expenses, General administrative expenses, and Educational expenses account for the largest amounts in that order.



## **Expenditures in Regular Portion and Great East Japan Earthquake Portion** (Expenses Classified by Purpose)

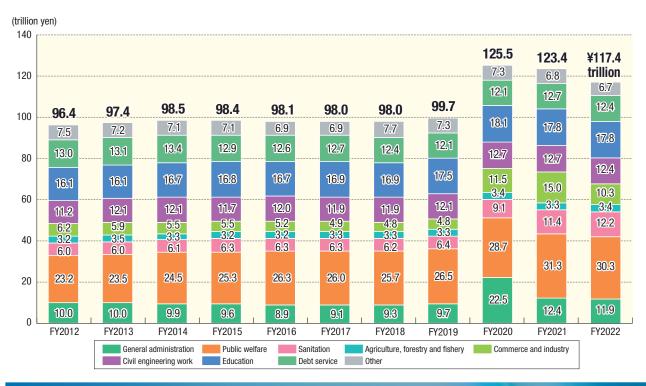


## **Expenditures**

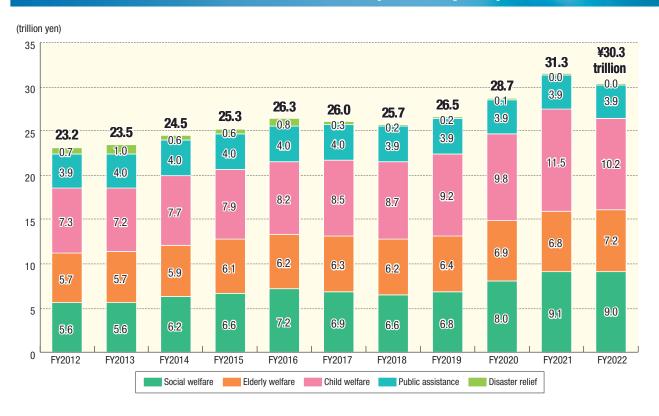
## Trends in Expenditures Classified by Purpose

The resent trend shows increases in Public welfare, Education.

#### **Trends in Expenditures Classified by Purpose**

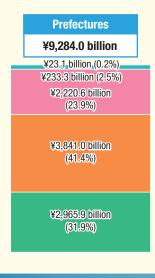


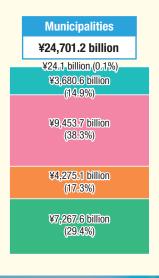
#### Trends in Breakdown of Public Welfare Expenses by Purpose

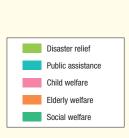


#### **Breakdown of Public Welfare Expenses by Purpose**

# Net total ¥30,272.0 billion ¥33.3 billion (0.1%) ¥3,878.7 billion (12:8%) ¥10,205.9 billion (33.7%) ¥7,176.2 billion (23.7%) ¥8,978.0 billion (29,7%)





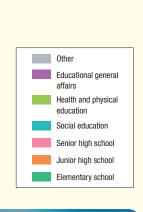


#### **Breakdown of Educational Expenses by Purpose**









#### **Breakdown of Civil Engineering Work Expenses by Purpose**

Net total
Net total
¥12,444.4 billion
¥607.7 billion (4.9%)
¥934.0 billion (7.5%)
¥4,052.2 billion (32.6%)
¥448.0 billion (3.6%)
¥1,842.6 billion (14.8%)
¥4,559.9 billion (36.6%)



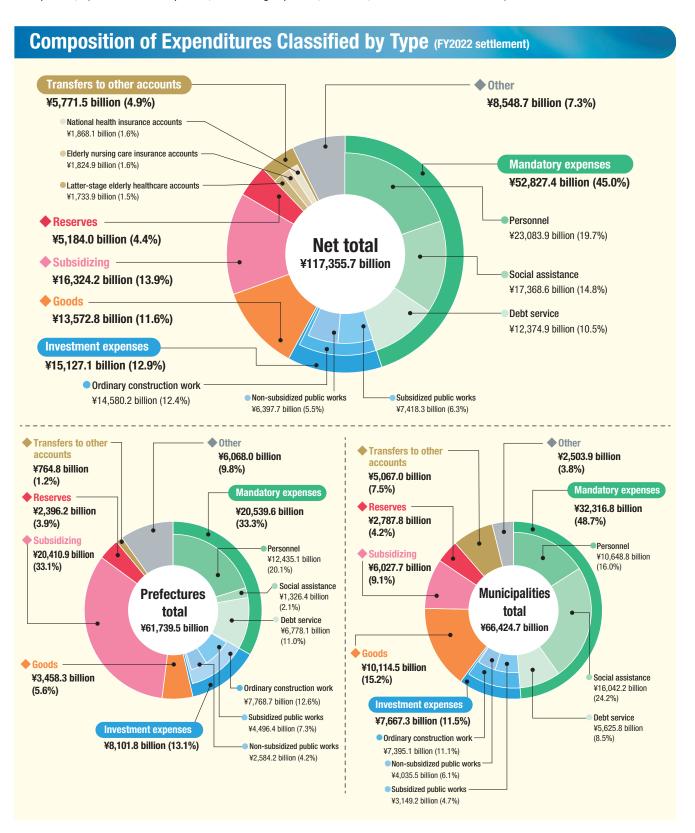
Municipalities
¥6,496.4 billion
¥339.4 billion (5.3%)
¥568.0 billion (8.7%)
¥3,184.0 billion (49.0%)
¥205.8 billion (3.2%)
¥217.4 billion (3.3%)
¥1,981.8 billion (80.5%)

## **Expenditures**

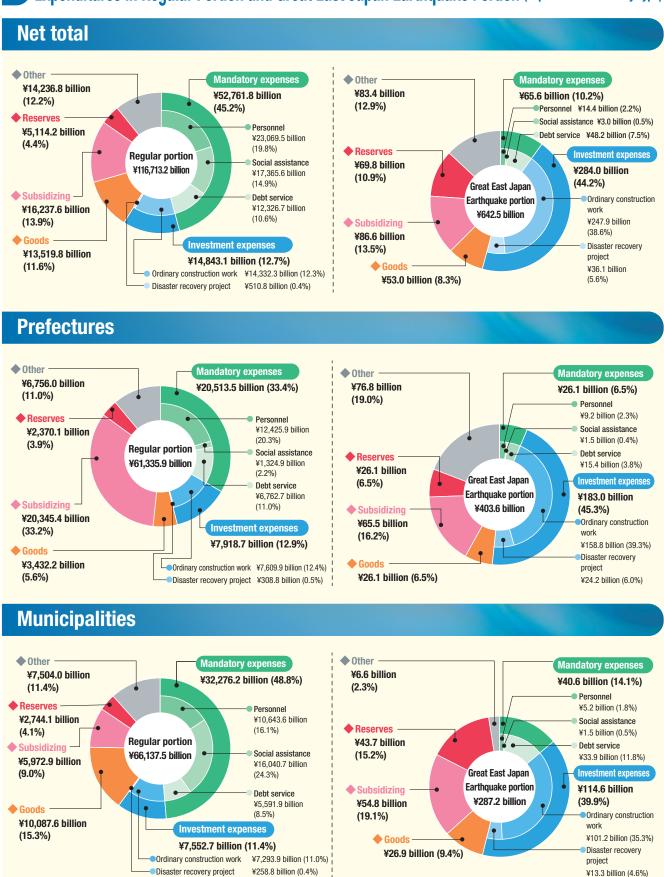
#### What are expenses used for?

## Expenses Classified by Type

Expenses are also classified, according to their economic nature, into "Mandatory expenses" (consisting of Personnel expenses, Social assistance expenses, and Debt service), the payment of which is mandatory and the amount of which is difficult to reduce at the discretion of individual local governments, "Investment expenses" including Ordinary construction work expenses, and "Other expenses," (such as Goods expenses, Subsidizing expenses, Reserves, Transfers to other accounts).



## 5 Expenditures in Regular Portion and Great East Japan Earthquake Portion (Expenses Classified by Type)



## **Expenditures**

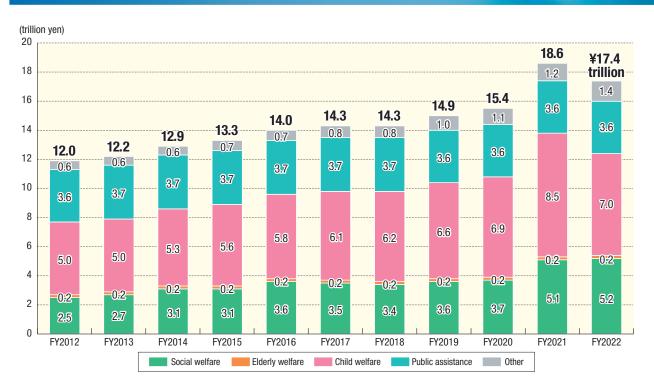
## Trends in Expenditures Classified by Type

Subsidizing expenses for FY2022 decreased. The resent trend shows increases in Social assistance and Goods.

#### **Trends in Expenditures Classified by Type**

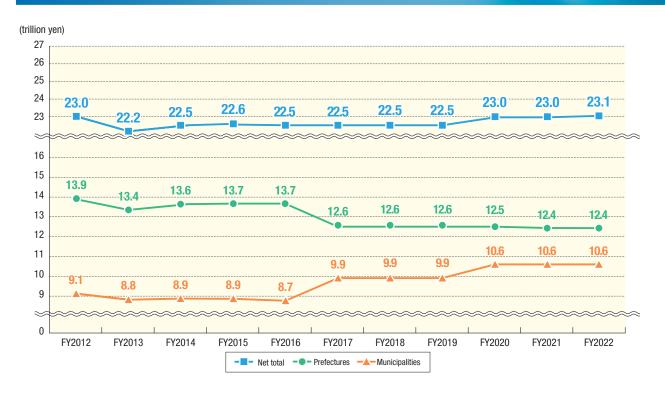


### Trends in Breakdown of Social Assistance Expenses by Purpose

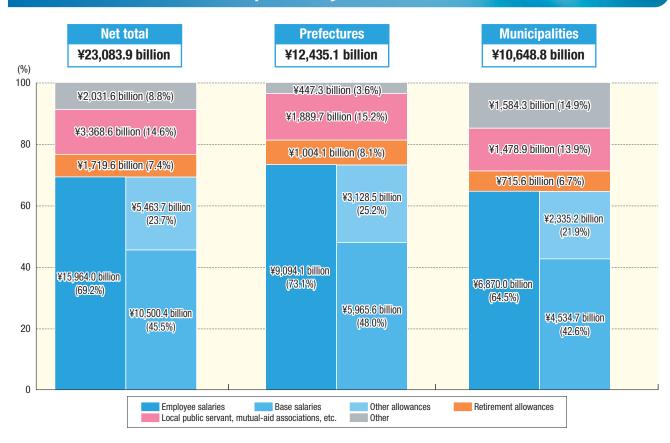


Personal expenses in FY2022 increased by 0.3% due to increases in committee compensations, obligatory share of local public servant and mutual-aid associations, etc.

#### **Trends in Personnel Expenses**



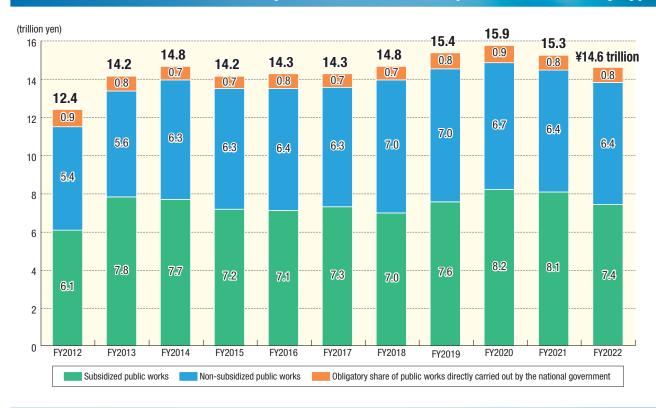
#### **Breakdown of Personnel Expenses by Item**



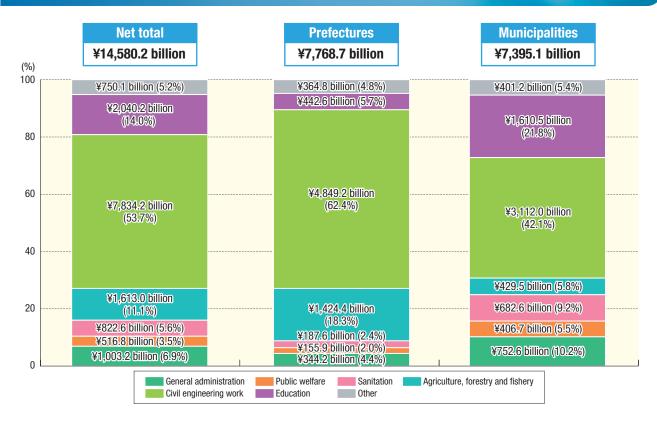
## **Expenditures**

Ordinary construction work expenses in FY2022 decreased 4.7% year on year due to decreased Subsidized public works, etc. In addition, Civil Engineering Work Expenses account for the largest ratio in the breakdown of Ordinary construction work expenses by purpose.

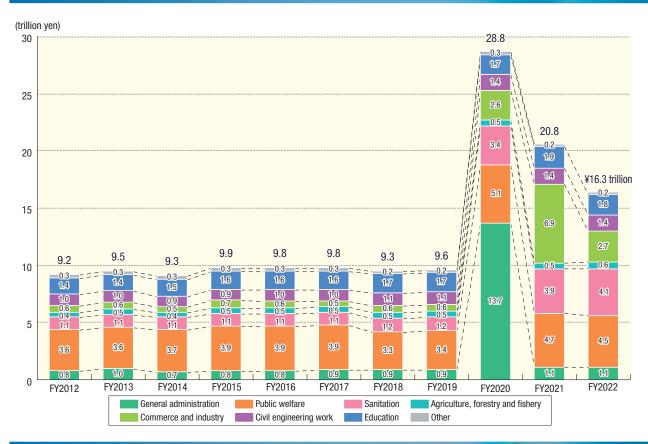
#### Trends in Breakdown of Ordinary Construction Work Expenses Classified by Type



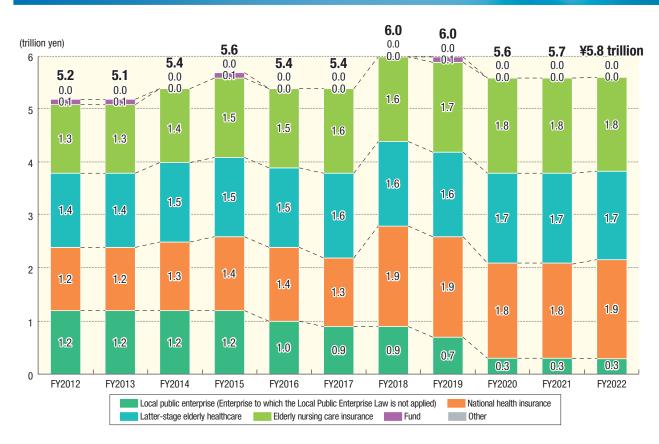
#### **Breakdown of Ordinary Construction Work Expenses by Purpose**



#### Trends in Breakdown of Subsidizing Expenses by Purpose



#### **Trends in Breakdown of Transfers to Other Accounts**



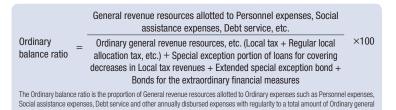
## Flexibility of the Financial Structure

#### How financially capable are local governments to respond to local demands?

It is necessary that local governments have financial resources for not only the Mandatory expenses but also for the expenses for projects to properly address challenges caused by changes in the social economy and administrative needs so that they can adequately meet the needs of their residents. The extent to which the resources for such purposes are secured is called the "flexibility of the financial structure."

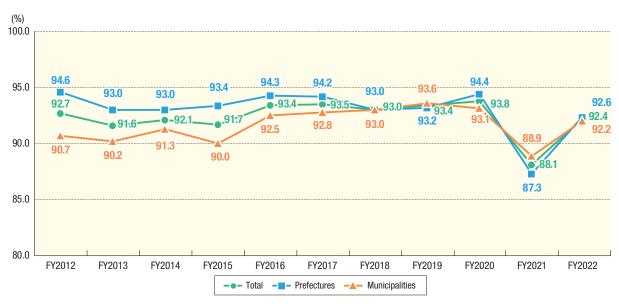
## Ordinary Balance Ratio

The FY2022 Ordinary balance ratio rised 4.3 points year-on-year to 92.4%, exceeded 90%.



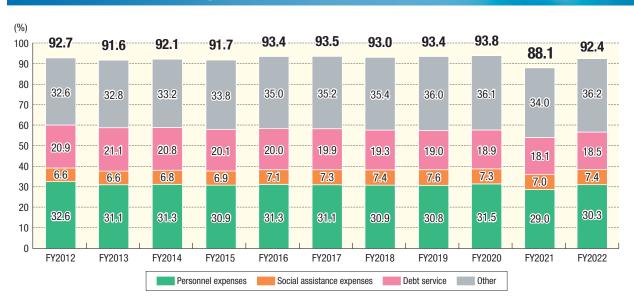
revenue resources primarily consisting of Local tax and Regular local allocation tax, Special exception portion of loans for covering decreases in Local tax revenues, Extended special exception bond and Bonds for the extraordinary financial measures.

#### **Trends in the Ordinary Balance Ratio**



<sup>\*</sup>Special wards and partial administrative associations, etc., are not included in total and municipalities.

#### **Breakdown of Ordinary Balance Ratio (Total)**

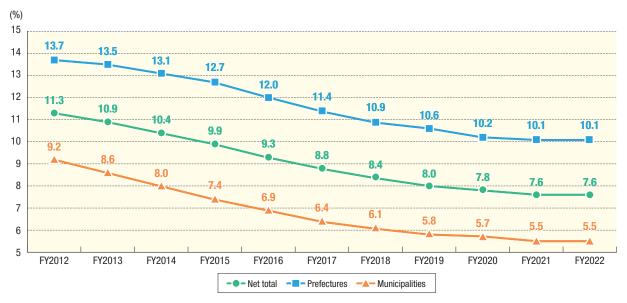


## Real Debt Service Ratio and Debt Service Payment Ratio

Close attention should be paid to the trend of the Debt service, which is the expense required to repay the principal and interest of the debts of local governments and has an especially negative impact on financial flexibility.

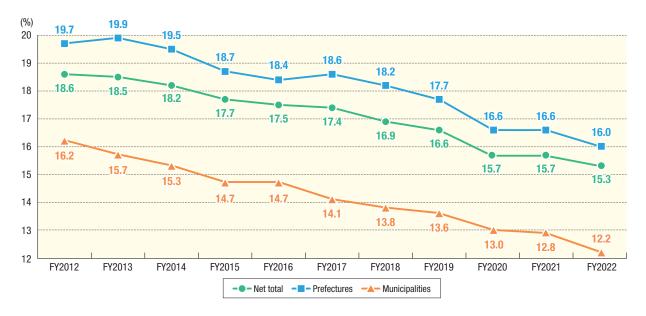
The Real debt service ratio and the Debt service payment ratio are indices that measure the extent of the burden of the Debt service.

#### **Trends in the Real Debt Service Ratio**



<sup>\*</sup>Real debt service ratio: The real debt service ratio is an index of the size of the redemption amount of debts (local bonds) and similar expenditure, and represents

#### **Trends in the Debt Service Payment Ratio**



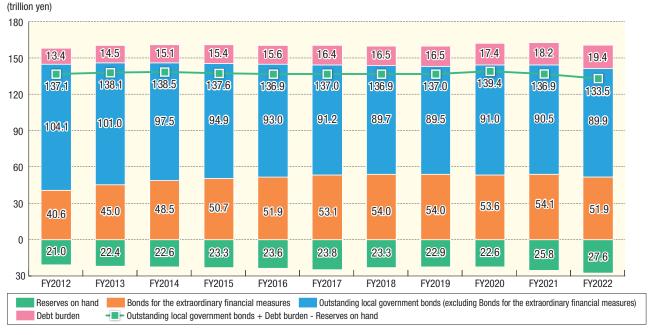
<sup>\*</sup>Debt service payment ratio: The Debt service payment ratio indicates the ratio of general revenue resources allocated for debt service (amount of repayment of the principal and interest on local bonds) in the total amount of General revenue resources. This index is used to measure the flexibility of the financial structure by assessing the degree to which Debt service restricts the freedom of use of General revenue resources.

## **Future Financial Burden**

#### What is the status of debt in local public finance?

## Trends in Outstanding Local Government Bonds and Debt Burden

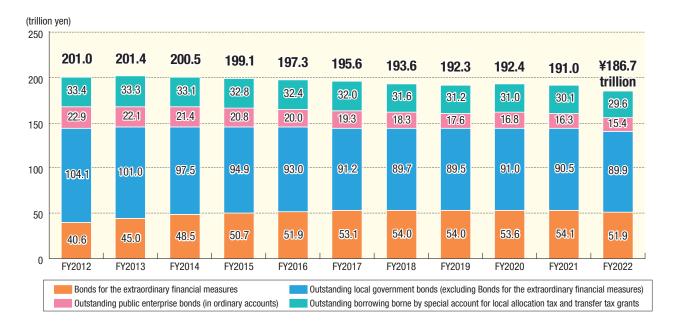
Real future financial burden resulting from outstanding local government bonds and debt burden amounted to ¥133,519.8 billion at the end of FY2022, decreased 2.5% year on year. Out of this, outstanding local government bonds amounted to ¥141,738.4 billion, decreased 2.0% year on year, due to decreased in bonds for the extraordinary financial measures.



Notes: Debt burden is the amount scheduled to be expended in the following fiscal years.

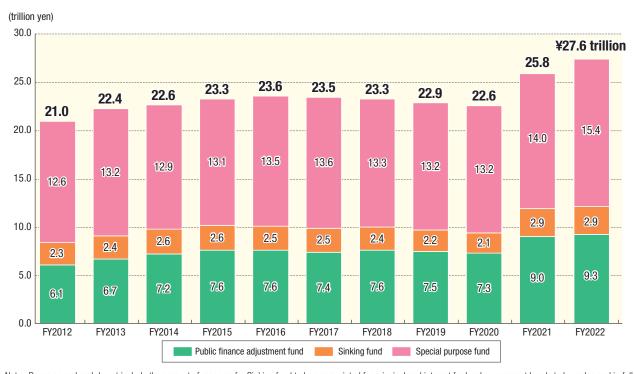
## Trends in Outstanding Borrowing Borne by the Ordinary Accounts

Outstanding local public finance borrowing, which includes borrowing in the special account for Local allocation tax and Transfer tax for addressing revenue resource shortages, as well as the redemption of Public enterprise bonds borne by the Ordinary accounts, remains at a high level, amounting to ¥186,706.6 billion at the end of FY2022.



## **3** Trends in Reserves on hand

Reserves on hand at the end of FY2022 was ¥27,636.0 billion, an increase of ¥6,606.6 billion from the end of FY2012.



Note: Reserves on hand do not include the amount of reserves for Sinking fund to be appropriated for principal and interest for local government bonds to be redeemed in full on maturity.

## **Local Public Enterprises**

#### What is the status of local public enterprises?

## Roles Played by Local Public Enterprises

Local public enterprises play a major role in improving the standard of living of residents.



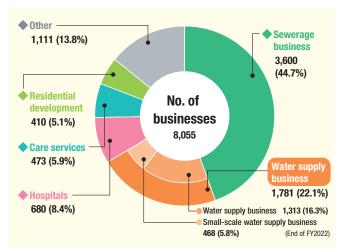
- Notes: 1. Law applicable enterprises (including local public enterprise type local incorporated administrative agencies) and business conducted by the law applicable enterprises are included in this graph.
  - 2. The graph shows the ratio of local public enterprises when the total number of business entities nationwide is set at 100.
  - 3. Figures for the total number of enterprises nationwide have been compiled from statistical materials of related organizations.

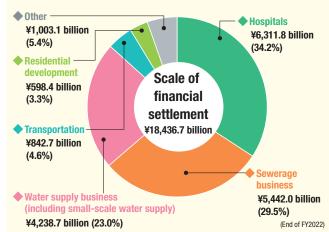
# 2 Number of Businesses Operated by Local Public Enterprises

8,055 businesses are operated by local public enterprises. By type of business, sewerage accounts for the largest ratio, followed, in order, by water supply, hospitals, care services, and residential development.

## Scale of Financial Settlement

The scale of total financial settlement is ¥18,436.7 billion. By type of business, hospital accounts for the largest ratio, followed, in order, by sewerage business, water supply business, transportation, and residential development.

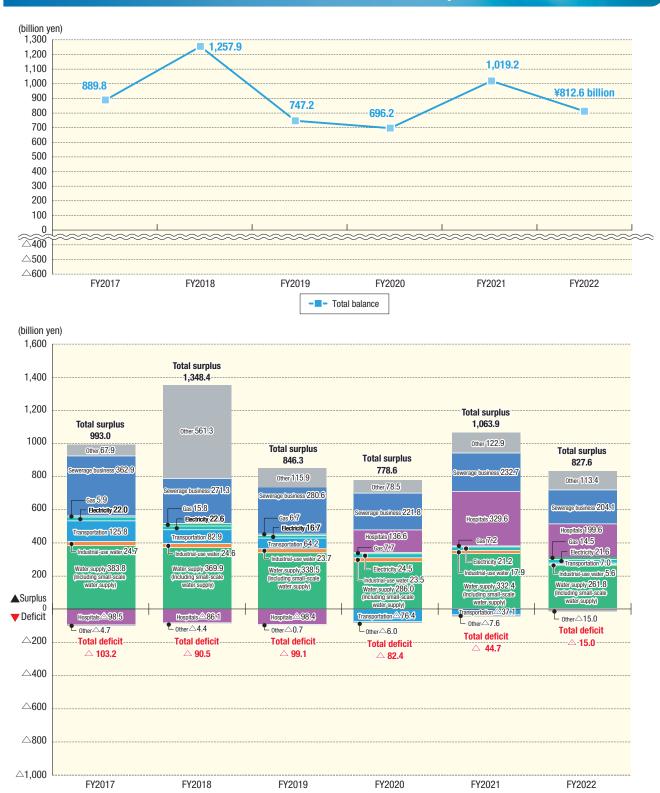




## Financial Status

Local public enterprises had a surplus of ¥812.6 billion. By type of businesses, water supply, industrial-use water, transportation, electricity, gas, hospitals and Sewerage business showed a surplus.

#### **Trends in the Financial Status of Local Public Enterprises**



## Impact of Great East Japan Earthquake

## Settlement of Disaster-Struck Organizations

#### 1. Specified Disaster-Struck Prefectures

The total revenues of the nine specified disaster-struck prefectures amounted to ¥11,122.1 billion, decreasing by ¥839.5 billion year on year, or 7.0% (6.7% national decrease). Total expenditures of the entities amounted to ¥10,816.4 billion, decreasing by ¥770.0 billion year on year, or 6.6% (6.9% national decrease).

\*Specified disaster-struck prefectures: Prefectures stipulated in Article 2, Paragraph 2 of the Act on Special Public Finance Support and Assistance to Deal with the Great East Japan Earthquake (Act No. 40 of 2011). These prefectures are Aomori, Iwate, Miyagi, Fukushima, Ibaraki, Tochigi, Chiba, Niigata, and Nagano prefectures.

#### Revenues and expenditures of Specified Disaster-Struck Municipalities

#### <Current revenues and expenditures of Specified Disaster-Struck Municipalities> (billion yen, %)

Category FY2022	FY2021	Comp	arison	(Reference) Nationwide	
Category	112022	112021	Change amount	Change rate	Change rate
Revenues	11,122.1	11,961.6	▲839.5	<b>▲</b> 7.0	▲6.7
Expenditures	10,816.4	11,586.4	<b>▲</b> 770.0	<b>▲</b> 6.6	▲6.9

#### 2. Specified Disaster-Struck Municipalities

The total revenues of the 227 municipalities designated as specified disaster-struck municipalities amounted to ¥7,913.7 billion, decreasing by ¥322.1 billion year on year, or 3.9% (2.1% national decrease). Total expenditures of the entities amounted to ¥7,555.7 billion, decreasing by ¥249.1 billion year on year, or 3.2% (1.7% national decrease).

\*Specified disaster-struck municipalities: Municipalities designated in Appended Table 1 and those designated in Appended Tables 2 and 3 that are other than specified disaster-struck local public bodies of the Japanese government ordinance (No. 127, 2011) concerning Article 2, Paragraphs 2 and 3 of the Act on Special Public Finance Support and Assistance to Deal with the Great East Japan Earthquake. (A total of 227 organizations in 11 prefectures, including, 33 organizations within Iwate Prefecture, 35 organizations within Miyagi prefecture, and 59 organizations within Fukushima prefecture.)

#### Revenues and expenditures of Specified Disaster-Struck Municipalities

#### <Current revenues and expenditures of Specified Disaster-Struck Municipalities> (billion yen, %)

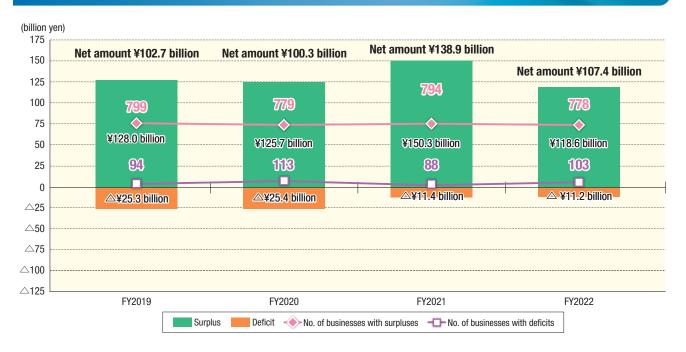
Category	FV2022	FV2021	Compa	arison	(Reference) Nationwide
	FY2022	FY2021	Change amount	Change rate	Change rate
Revenues	7,913.7	8,235.7	▲322.1	▲3.9	▲2.1
Expenditures	7,555.7	7,804.7	<b>▲</b> 249.1	▲3.2	▲1.7

# 2 Financial Status of Businesses of Local Public Enterprises in Disaster-Struck Organizations

Total revenues and expenditures of local enterprises of disaster-struck organizations amounted to a surplus of ¥107.4 billion, a decrease of ¥31.5 billion year on year, or 22.7%. There were 778 businesses with surpluses, or 88.3% of all businesses, while 103 businesses had deficits, or 11.7%.

\*Local enterprises of disaster-struck organizations: Nine prefectures stipulated in Article 2, Paragraph 2 of the Act on Special Public Finance Support and Assistance to Deal with the Great East Japan Earthquake, and 178 municipalities stipulated in Appended Table 1 of the Japanese government ordinance concerning Article 2, Paragraphs 2 and 3 of the Act on Special Public Finance Support and Assistance to Deal with the Great East Japan Earthquake (including some labor unions joined by the above bodies).

## Financial Status of Businesses of Local Public Enterprises, etc. in Specified Disaster-Struck Organizations



## **Promotion of the Soundness of Local Public Finance**

## Overview of the Act on Assurance of Sound Financial Status of Local Governments

A number of drawbacks were pointed out with the conventional system of financial reconstruction of local governments, including the lack of a legal obligation to disclose comprehensible financial information and of rules for early warning. In response, the Act on Assurance of Sound Financial Status of Local Governments was enacted and has been in force since April 2009. The act establishes new indexes and requires local governments to disclose them thoroughly, aiming to quickly achieve financial soundness or rebuild.

#### **Outline of the Act on Assurance of Sound Financial Status of Local Governments**

#### **Local governments that do not meet Early Early financial soundness restoration Financial rebuilding** financial soundness restoring standard (Financial soundness restoring organizations) (Financial rebuilding organization) Establishment of indexes and Solid rebuilding through involvement Restoring financial soundness thorough disclosure through their own efforts of the central government, etc. Development of financial soundness plan Development of financial soundness plan Flow indexes: (approval by the council) (approval by the council) Real deficit ratio (Mandatory requests for external auditing in development) Ratio of real deficit in General account against the (Mandatory requests for external auditing in standard financial scale development) Report on progress of implementation to the Consolidated real deficit ratio council and public announcement every fiscal year Agreement on the financial rebuilding plan can. Ratio of real deficit and deficit of funds in all acconts If the early achievement of financial soundness is including public enterprise accounts against the be sought through consultation with the Minister standard financial scale deemed to be significantly difficult, the Minister for for Internal Affairs and Communications Real debt service ratio Internal Affairs and Communications or the prefectural Ratio of redemption of principal and interest and [Without agreement] governor makes necessary recommendations quasi-redemption of principal and interest paid from Issuance of local bond is limited, except General account against the amount based on the for recovery and reconstruction Development of management soundness plan standard financial scale (approval by the council) Stock indexes: [With agreement] (Mandatory requests for external auditing in development) Local bond whose maturity is within the Future burden ratio Report on progress of implementation to the Ratio of real deficit which will be paid from General period defined by the plan (rebuilding account, including deficit related to local public council and public announcement every fiscal year transfer special bond) can be issued as corporations and other corporations receiving indemnity If the achievement of management soundness is the shortage is transferred deemed to be significantly difficult, the Minister for Finance shortfall ratio If financial management is deemed not to Internal Affairs and Communications or the prefectural Ratio of deficit of funds per public enterprise account conform with the plan, the Minister for Internal governor makes necessary recommendations against the business scale Affairs and Communications makes necessary recommendations, such as budget changes **Financial soundness of public enterprise** Public enterprise that do not meet **Management soundness standard** (Financial rebuilding organization) **Financial** Sound deterioration finance **Financial rebuilding standard Early financial soundness restoring standard** Prefectures: 3.75% \* The real deficit ratio and Prefectures: 5% Real deficit ratio consolidated real deficit Municipalities and special wards: 11.25% - 15% Municipalities and special wards: 20% ratio standards for Tokyo Consolidated real Prefectures: 8.75% Prefectures: 15% are set separately from deficit ratio Municipalities and special wards: 16.25% - 20% Municipalities and special wards: 30% the ratios shown here. Real debt service ratio 25% 35% Prefectures, Government-ordinance-**Future burden ratio** designated city: 400% Municipalities and special wards: 350%

\* The Ratio for measuring financial soundness and finance shortfall ratio

are evaluated by the audit committee and reported to the council and

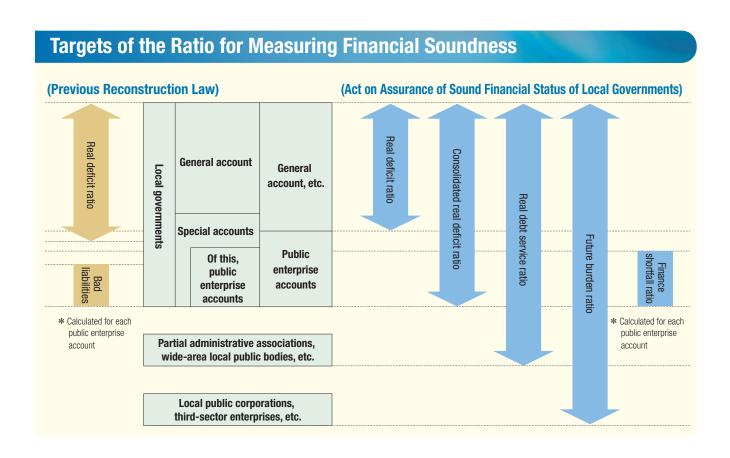
publicly announced

Finance shortfall ratio

(for each public enterprise)

20%

**Management soundness standard** 



## Status of the Ratios for Measuring Financial Soundness and Financial Shortfall Ratio

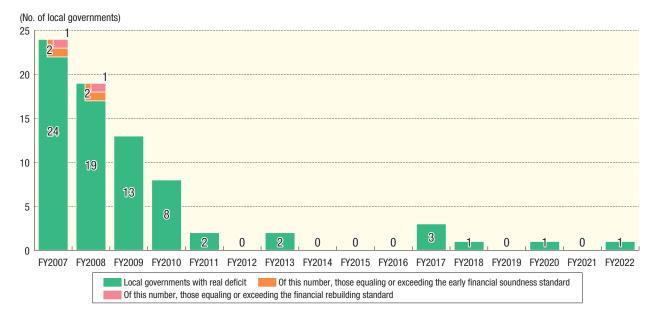
#### **Real Deficit Ratio**

The following graph shows the trend in the number of local governments with a real deficit.

Based on FY 2022 account settlements, one local municipal government has a real deficit (the real deficit ratio is greater than 0%) and the municipal does not meet Early financial soundness restoring standard.

 $\mbox{Real deficit ratio} \ = \ \frac{\mbox{Real deficit amount of real account, etc.}}{\mbox{Standard financial scale}}$ 

The Real deficit ratio is an index of the deficit level of the general account, etc. of local governments offering welfare, education, community-building, and other services, and represents the extent to which financial administration has worsened.

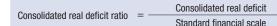


## **Promotion of the Soundness of Local Public Finance**

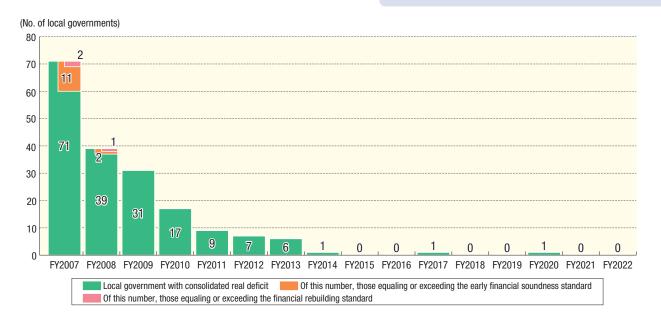
#### **Consolidated Real Deficit Ratio**

The following graph shows the trend in the number of local governments with a consolidated real deficit.

Based on FY2022 account settlements, no local municipal government had a consolidated real deficit (i.e., a consolidated Real deficit ratio that exceeds 0%).



The consolidated real deficit ratio is an index of the deficit level for a local governments as a whole by taking the sum of the deficits and surpluses of all accounts, and represents the extent to which financial administration has worsened for a local government as a whole.



#### **Real Debt Service Ratio**

The following graph shows the trend in the number of local governments with a Real debt service ratio equal to or exceeding 18%. Based on FY2022 account settlements, there was one local municipal government with a real debt service ratio equal to or exceeding Early financial rebuilding standard. This local municipal government equals to or exceeds the financial rebuilding standard.

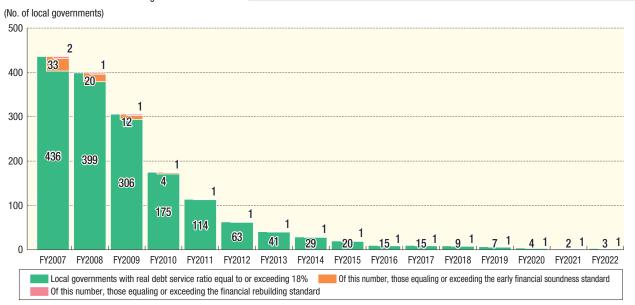
Real debt service ratio (3-year average)

(Redemption of principal and interest of local bonds + quasi-redemption of principal and interest) —(special revenue resources + amount included in standard financial requirements pertaining to redemption and quasi-redemption of principal and interest)

Standard financial scale – (amount included in standard financial requirements pertaining to redemption and quasi-redemption of principal and payments)

The real debt service ratio is an index of the size of the redemption amount of debts (local bonds) and similar expenditure, and represents the cash-flow level

\* Local governments with a Real debt service ratio equal to or exceeding 18% require the approval of the Minister of Internal Affairs and Communications, etc., to issue local government bonds.



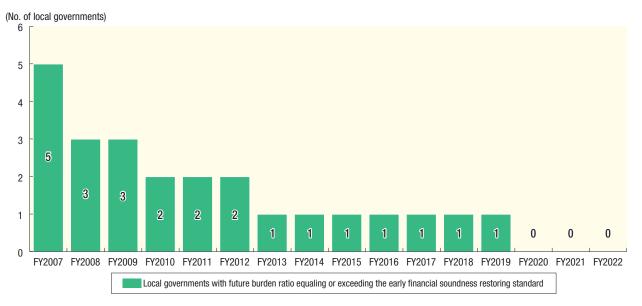
#### **Future Burden Ratio**

The following graph shows the trend in the number of local governments with a Future burden ratio equal to or exceeding the Early financial soundness restoring standard. Based on FY2022 account settlements, no local government with a Future burden ratio equal to or exceeding the Early financial soundness restoring standard.

Future burden amount – (amount of appropriable funds + estimated amount of special revenue source + amount expected to be included in standard financial Future burden ratio = requirements pertaining to outstanding local government bonds, etc.)

Standard financial scale – (amount included in standard financial requirements pertaining to redemption of principal and interest and quasi-redemption of principal and interest)

The Future burden ratio is an index of the current outstanding balance of burden, including that of debts (local bonds) of the general account, etc. as well as other likely future payments, and represents the extent to which finances may be squeezed in the future. No Financial rebuilding standard is established for the Future burden ratio.



#### **Financial shortfall ratio**

The following graph shows the trend in the number of local public enterprises with a financial shortfall.

Based on FY2022 account settlements, there were 29 local public enterprises with a financial shortfall (i.e., with a Financial shortfall ratio that exceeds 0%). Of these, 4 local public enterprises had a Financial shortfall ratio that equals or exceeds the Management soundness standard.

Financial _	Deficit of funds
shortfall ratio	Size of business

The Financial shortfall ratio is an index of the deficit of funds of public enterprises compared to the size of their income, which shows the size of business of local public enterprises, and represents the extent to which financial health has worsened.



FY2022 Settlement

## White Paper on Local Public Finance, 2024

- Illustrated -



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